

# REQUEST FOR QUALIFICATION

## Invitation to Tender

For

Selection of Bidders for Development of Medical College and Associated Hospital at Gajapati through Public Private Partnership (PPP) basis



Issued by:

**Department of Health & Family Welfare**

**Government of Odisha**

February, 2014

## DISCLAIMER

The information contained in this Request for Qualification document (the “**RFQ**”) or subsequently provided to Applicant(s), whether verbally or in documentary or any other form, by or on behalf of the Authority or any of its their employees or advisors, is provided to Applicant(s) on the terms and conditions set out in this RFQ and such other terms and conditions subject to which such information is provided.

This RFQ is not an agreement and is neither an offer nor invitation by the Authority to the prospective Applicants or any other person. The purpose of this RFQ is to provide interested parties with information that may be useful to them in the formulation of their application for qualification pursuant to this RFQ (the “**Application**”). This RFQ includes statements, which reflect various assumptions and assessments arrived at by the Authority in relation to the Project. Such assumptions, assessments and statements do not purport to contain all the information that each Applicant may require. This RFQ may not be appropriate for all persons, and it is not possible for the Authority, its employees or advisors to consider the investment objectives, financial situation and particular needs of each party who reads or uses this RFQ. The assumptions, assessments, statements and information contained in this RFQ may not be complete, accurate, adequate or correct. Each Applicant should therefore, conduct its own investigations and analysis and should check the accuracy, adequacy, correctness, reliability and completeness of the assumptions, assessments, statements and information contained in this RFQ and obtain independent advice from appropriate sources.

Information provided in this RFQ to the Applicant(s) is on a wide range of matters, some of which may depend upon interpretation of law. The information given is not intended to be an exhaustive account of statutory requirements and should not be regarded as a complete or authoritative statement of law. The Authority accepts no responsibility for the accuracy or otherwise for any interpretation or opinion on law expressed herein.

The Authority, its employees and advisors make no representation or warranty and shall have no liability to any person, including any Applicant or Bidder, under any law, statute, rules or regulations, principles of restitution or unjust enrichment or otherwise for any loss, damages, cost or expense which may arise from or be incurred or suffered on account of anything contained in this RFQ or otherwise, including the accuracy, adequacy, correctness, completeness or reliability of the RFQ and any assessment, assumption, statement or information contained therein or deemed to form part of this RFQ or arising in any way with pre-qualification of Applicants for participation in the Bidding Process.

The Authority also accepts no liability of any nature whether resulting from negligence or otherwise howsoever caused arising from reliance of any Applicant upon the statements contained in this RFQ.

The Authority may, in its absolute discretion but without being under any obligation to do so, update, amend or supplement the information, assessment or assumptions contained in this RFQ.

The issue of this RFQ does not imply that the Authority is bound to select and short-list pre-qualified Applicants for Bid Stage or to appoint the selected Bidder or Concessionaire, as the case may be, for the Project and the Authority reserves the right to reject all or any of the Applications or Bids without assigning any reasons whatsoever.

The Applicant shall bear all its costs associated with or relating to the preparation and submission of its Application including but not limited to preparation, copying, postage, delivery fees, expenses associated with any demonstrations or presentations which may be required by the Authority or any

other costs incurred in connection with or relating to its Application. All such costs and expenses will remain with the Applicant and the Authority shall not be liable in any manner whatsoever for the same or for any other costs or other expenses incurred by an Applicant in preparation or submission of the Application, regardless of the conduct or outcome of the Bidding Process.

## GLOSSARY

Applicant(s)	As defined in Clause 1.2.1
Application	As defined in the Disclaimer
Application Due Date	As defined in Clause 1.1.5
Associate	As defined in Clause 2.2.9
Authority	As defined in Clause 1.1.1
Bids	As defined in Clause 1.2.3
Bid Due Date	As defined in Clause 1.2.3
Bid Security	As defined in Clause 1.2.4
Bidders	As defined in Clause 1.1.1
Bidding Documents	As defined in Clause 1.2.3
Bidding Process	As defined in Clause 1.2.1
Bid Stage	As defined in Clause 1.2.1
Concessionaire	As defined in Clause 1.1.2
Concession Agreement	As defined in Clause 1.1.2
Conflict of Interest	As defined in Clause 2.2.1 (c)
Consortium	As defined in Clause 2.2.1 (a)
[DBFOT]	Design, Build, Finance, Operate and Transfer
Eligible Experience	As defined in Clause 3.2.1
Eligible Projects	As defined in Clause 3.2.1
Estimated Project Cost	As defined in Clause 1.1.4
Financial Capacity	As defined in Clause 2.2.2 (B)
Government	Government of Odisha
Grant	As defined in Clause 1.2.8
Highest Bidder	As defined in Clause 1.2.8
Jt. Bidding Agreement	As defined in Clause 2.2.6 (g)
Lead Member	As defined in Clause 2.2.6 (c)
LOA	Letter of Award
Member	Member of a Consortium
Net Worth	As defined in Clause 2.2.4 (ii)
PPP	Public Private Partnership
Project	As defined in Clause 1.1.1
Qualification	As defined in Clause 1.2.1
Qualification Stage	As defined in Clause 1.2.1
Re. or Rs. or INR	Indian Rupee
RFP or Request for Proposals	As defined in Clause 1.2.1
RFQ	As defined in the Disclaimer
SPV	As defined in Clause 2.2.6
Technical Capacity	As defined in Clause 2.2.2 (A)

The words and expressions beginning with capital letter and defined in this document shall, unless repugnant to the context, have the meaning ascribed thereto herein.

## **Invitation for Qualification**

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**Department of Health & Family Welfare, Government of Odisha**

**1. INTRODUCTION**

**1.1 Background**

1.1.1. The Department of Health & Family Welfare on behalf of Government of Odisha (the “**Authority**”) is interested in establishing a MBBS Medical college and an Associated Hospital at Gajapati District, Odisha through Public Private Partnership (PPP) on Design, Build, Finance, Operate & Maintain and Transfer (DBFOT) basis, and has decided to carry out the bidding process for the selection of the bidder to whom the project may be awarded.

The brief particulars of the proposed Project are as follows:

<b>Table 1: Summary of the Proposed Project</b>	
<b>Name of the Project</b>	<b>Estimated Project Cost (in Rs. crores)</b>
Medical College (MBBS) with an annual intake of 100 students with establishment of Hospital as per existing MCI norms	327.40

The Authority has already identified 20 - 25 acres of land and would provide land free of premium. The Authority would also provide the Viability Gap Funding and facilitate in obtaining Essentiality Certificate, affiliation from the University etc.

The Authority intends to pre-qualify and short-list suitable Applicants (the “**Bidders**”) who will be eligible for participation in the Bid Stage, for awarding the Project through an open international competitive bidding process in accordance with the procedure set out herein.

1.1.2. The selected Bidder, who is either an entity eligible under MCI guidelines to develop and operate a medical college or undertakes to incorporate itself as such prior to execution of the concession agreement (the “**Concessionaire**”), shall be responsible for design, engineering, financing, procurement, construction, operation and maintenance of the Project under and in accordance with the provisions of a long term concession agreement (the “**Concession Agreement**”) to be entered into between the Concessionaire and the Authority in the form provided by the Authority as part of the Bidding Documents pursuant hereto.

1.1.3. The scope of work will be develop, build, finance, equip, operate, maintain and manage the Medical College and the associated Hospital and each part thereof and perform other function and duties, during the Concession Period, as per the norms prescribed by the Medical Council of India.

1.1.4. Indicative capital cost of the Project (the “Estimated Project Cost”) will be revised and specified in the Bidding Documents of the Project. The assessment of actual costs, however, will have to be made by the Bidders.

1.1.5. The Authority shall receive Applications pursuant to this RFQ in accordance with the terms set forth herein as modified, altered, amended and clarified from time to time by the Authority, and all Applications shall be prepared and submitted in accordance with such terms on or before the date specified in Clause 1.3 for submission of Applications (the “**Application Due Date**”).



## 1.2 Brief description of Bidding Process

- 1.2.1 The Authority has adopted a two-stage process (collectively referred to as the "**Bidding Process**") for selection of the bidder for award of the Project. The first stage (the "**Qualification Stage**") of the process involves qualification (the "**Qualification**") of interested parties/consortia who make an Application in accordance with the provisions of this RFQ (the "**Applicant**", which expression shall, unless repugnant to the context, include the Members of the Consortium). Prior to making an Application, the Applicant shall pay a sum of Rs. 30,000 (Rupees thirty thousand) non-refundable as the cost of RFQ process. At the end of this stage, the Authority expects to announce a short list of up to 6 (six) suitable pre-qualified Applicants who shall be eligible for participation in the second stage of the bidding process (the "**Bid Stage**") comprising Request for Proposals (the "**Request for Proposals**" or RFP).

Government of India has issued guidelines (see Appendix – V for qualification of bidders seeking to acquire stakes in any public sector enterprise through the process of disinvestment. These guidelines shall apply *mutatis mutandis* to this Bidding Process. The Authority shall be entitled to disqualify an Applicant in accordance with the aforesaid guidelines at any stage of the Bidding Process. Applicants must satisfy themselves that they are qualified to bid, and should give an undertaking to this effect in the form at Appendix – I

- 1.2.2 In the Qualification Stage, Applicants would be required to furnish all information specified in this RFQ. Only those Applicants that are pre-qualified and shortlisted by the Authority shall be invited to submit their bids for the Project. The Authority is likely to provide a comparatively short time span for submission of the Bids for the Project. The Applicants are, therefore, advised to visit the site and familiarize themselves with the Project.
- 1.2.3 In the Bid Stage, the Bidders will be called upon to submit their financial offers (the "**Bids**") in accordance with the RFP and other documents to be provided by the Authority (collectively the "**Bidding Documents**"). The Bidding Documents for the Project will be provided to every Bidder on payment of Rs. 60,000 (Rupees Sixty Thousand only). Bid shall be valid for a period of not less than 120 days from the date specified in Clause 1.3 for submission of bids (the "**Bid Due Date**").
- 1.2.4 In terms of the RFP, a Bidder will be required to deposit, along with its Bid, a bid security equivalent to about 1% (one per cent) of the Estimated Project Cost, (the "**Bid Security**"), refundable no later than 60 (sixty) days from the Bid Due Date, except in case of the selected Bidder whose Bid Security shall be retained till it has provided a Performance Security under the Concession Agreement. The Bidders will have an option to provide Bid Security in the form of a demand draft or a bank guarantee acceptable to the Authority and in such event, the validity period of the demand draft or the bank guarantee, as the case may be, shall not be less than 180 (one hundred and eighty) days from the Bid Due Date, inclusive of a claim period of 60 (sixty) days, and may be extended as may be mutually agreed between the Authority and the Bidder from time to time. The Bid shall be summarily rejected if it is not accompanied by the Bid Security.
- 1.2.5 Generally, the Highest Bidder shall be the selected Bidder. The remaining Bidders shall be kept in reserve and may, in accordance with the process specified in the RFP, be invited to match the Bid submitted by the Highest Bidder in case such Highest Bidder withdraws or is not selected for any reason. In the event that none of the other Bidders match the Bid of the Highest Bidder, the Authority may, in its discretion, invite fresh Bids from the remaining Bidders or annul the Bidding Process, as the case may be.

- 1.2.6 During the Bid Stage, Bidders are invited to examine the Project in greater detail, and to carry out, at their cost, such studies as may be required for submitting their respective Bids for award of the concession including implementation of the Project.
- 1.2.7 As part of the Bidding Documents, the Authority will provide a draft Concession Agreement and project report / feasibility report prepared by the Authority, its consultants and other information pertaining/ relevant to the Project available with it.
- 1.2.8 Bids will be invited for the Project on the basis of the basis of lowest financial grant (the “Grant”) required by a Bidder for implementing the Project. [A Bidder may, instead of seeking a Grant, offer to pay a premium in the form of revenue share and/or upfront payment, as the case may be, (the “Premium”) to the Authority for award of the concession]. The concession period shall be pre-determined, and will be indicated in the draft Concession Agreement forming part of the Bidding Documents. The Grant/ Premium amount] shall constitute the sole criteria for evaluation of Bids. The Project shall be awarded to the Bidder quoting the [highest Premium, and in the event that no Bidder offers a Premium, then to the Bidder seeking the lowest Grant].

In this RFQ, the term “**Highest Bidder**” shall mean the Bidder who is offering the [highest Premium, and where no Bidder is offering a Premium, the Bidder seeking the lowest Grant shall be the Highest Bidder].

- 1.2.9 The Concessionaire shall be entitled to levy and charge annual admission fees, tuition fees etc from Medical students in accordance with the Orissa Professional Educational Institutions (Regulations of Admission and Fixation of Fee) Act, 2007 and levy necessary charges according to the prevalent market rate from the patients of Hospital.
- 1.2.10 Further and other details of the process to be followed at the Bid Stage and the terms thereof will be spelt out in the Bidding Documents.
- 1.2.11 Any queries or request for additional information concerning this RFQ shall be submitted in writing or by fax and e-mail to the officer designated in Clause 2.13.3 below. The envelopes/ communications shall clearly bear the following identification/ title:

"Queries / Request for Additional Information: RFQ for “**Setting up of a Medical College and Associated Hospital in Gajapati, Odisha on PPP Format**”<sup>1</sup>.

### **1.3 Schedule of Bidding Process**

The Authority shall endeavour to adhere to the following schedule:

#### **Event Description**

<b>Qualification Stage</b>		<b>Date</b>
1.	Last date for receiving queries	12.03.2014, 16:00 Hours
2.	Pre-application conference	19.03.2014, 15:00 Hours Venue: Office Chamber of Directorate of Medical Education & Training (DMET), Heads of Department Building, Bhubaneswar – 751001

3.	Authority's response to queries latest by	26.03.2014, 16:00 Hours
4.	Application Due Date	23.04.2014, 15:00 Hours
5	Announcement of the Short-list	Within 15 days of Application Due Date

<b>Bid Stage</b>		<b>Estimated Date</b>
1.	Sale of Bid Documents	[To be specified]
2.	Last date for receiving queries	[To be specified]
3.	Pre-Bid meeting-1	[To be specified]
4.	Authority response to queries latest by	[To be specified]
5	Bid Due Date	[To be specified]
6	Opening of Bids	On Bid Due Date
7	Letter of Award (LOA)	Within 30 days of Bid Due Date
8	Validity of Bids	120 days of Bid Due Date
9	Signing of Concession Agreement	Within 30 days of award of LOA

## 2. INSTRUCTION TO APPLICANTS

### A. GENERAL

#### 2.1 Scope of Application

- 2.1.1. The Authority wishes to receive Applications for Qualification in order to short-list experienced and capable Applicants for the Bid Stage.
- 2.1.2. Short-listed Applicants may be subsequently invited to submit the Bids for the Project.

#### 2.2 Eligibility of Applicants

2.2.1 For determining the eligibility of Applicants for their pre-qualification hereunder, the following shall apply:

- (a) The Applicant for pre-qualification may be a single entity or a group of entities (called the “**Consortium**”), coming together to implement the Project. However, no applicant applying individually or as a member of a Consortium, as the case may be, can be member of another Applicant. The term Applicant used herein would apply to both a single entity and a Consortium.
- (b) An Applicant may be a natural person, private entity, government owned entity or any combination of them with a formal intent to enter into an agreement or under an existing agreement to form a consortium. A Consortium shall be eligible for consideration subject to the conditions set out in Clause 2.2.6 below.
- (c) An Applicant shall not have a conflict of interest (the “**Conflict of Interest**”) that affects the Bidding Process. Any Applicant found to have a Conflict of Interest shall be disqualified. An Applicant shall be deemed to have a Conflict of Interest affecting the Bidding Process, if:
- (i) the Applicant, its Member or Associate (or any constituent thereof) and any other Applicant, its Member or any Associate thereof (or any constituent thereof) have common controlling shareholders or other ownership interest; provided that this disqualification shall not apply in cases where the direct or indirect shareholding of an Applicant, its Member or an Associate thereof (or any shareholder thereof having a shareholding of more than 5 % (per cent) of the paid up and subscribed share capital of such Applicant, Member or Associate, as the case may be) in the other Applicant, its Member or Associate is less than 5 % (per cent) of the subscribed and paid up equity share capital thereof; provided further that this disqualification shall not apply to any ownership by a bank, insurance company, pension fund or a public financial institution referred to in section 4A of the Companies Act 1956. For the purposes of this Clause 2.2.1(c), indirect shareholding held through one or more intermediate persons shall be computed as follows: (aa) where any intermediary is controlled by a person through management control or otherwise, the entire shareholding held by such controlled intermediary in any other person (the “**Subject Person**”) shall be taken into account for computing the shareholding of such controlling person in the Subject Person; and (bb) subject always to sub-clause (aa) above, where a person does not exercise control over an intermediary, which has shareholding in the Subject Person, the computation of indirect shareholding of such person in the Subject Person shall be undertaken on a proportionate basis; provided, however, that no such shareholding shall be reckoned under this sub-clause (bb) if the shareholding of such person in the intermediary is less than 26% of the subscribed and paid up equity shareholding of such intermediary; or

- (ii) a constituent of such Applicant is also a constituent of another Applicant; or
  - (iii) such Applicant, or any Associate thereof receives or has received any direct or indirect subsidy, grant, concessional loan or subordinated debt from any other Applicant, or any Associate thereof or has provided any such subsidy, grant, concessional loan or subordinated debt to any other Applicant, its Member or any Associate thereof; or
  - (iv) such Applicant has the same legal representative for purposes of this Application as any other Applicant; or
  - (v) such Applicant, or any Associate thereof has a relationship with another Applicant, or any Associate thereof, directly or through common third party/ parties, that puts either or both of them in a position to have access to each others' information about, or to influence the Application of either or each other; or
  - (vi) such Applicant, or any Associate thereof has participated as a consultant to the Authority in the preparation of any documents, design or technical specifications of the Project.
- (d) An Applicant shall be liable for disqualification if any legal, technical or financial adviser of the Authority in relation to the Project is engaged by the Applicant or any Associate<sup>2</sup> thereof, as the case may be, in any manner for matters related to or incidental to the Project. For the avoidance of doubt, this disqualification shall not apply where such adviser was engaged by the Applicant, its Member or Associate in the past but its assignment expired or was terminated 6 (six) months prior to the date of issue of this RFQ. Nor will this disqualification apply where such adviser is engaged after a period of 3 (three) years from the date of commercial operation of the Project.

*Explanation:* In case an Applicant is a Consortium, then the term Applicant as used in this Clause 2.2.1, shall include each Member of such Consortium.

2.2.2 To be eligible for pre-qualification and short-listing, an Applicant shall fulfill the following conditions of eligibility:

**(A) Technical Capacity:** For demonstrating technical capacity and experience (“**Technical Capacity**”), the Applicant as on the Application Due Date:

- ▶ Should have experience in executing<sup>3</sup> a Medical College duly recognized by Medical Council of India (MCI) with a minimum intake of 50 MBBS seats;

OR

- ▶ Should have experience in executing a hospital project of at least 200 beds.

**(B) Financial Capacity:** The Applicant shall have a minimum Net Worth (the “Financial Capacity”) of Rs. 80 Crore (Rs. Eighty Crores) at the close of the preceding financial year.

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<sup>2</sup> An “Affiliate” shall mean in relation to the Applicant, a person who controls, is controlled by, or is under the common control with such Applicant (the “Affiliate”). As used in this definition, the expression “control” means, with respect to a person which is a company or corporation, the ownership, directly or indirectly, of more than 50% (fifty per cent) of the voting shares of such person, and with respect to a person which is not a company or corporation, the power to direct the management and policies of such person by operation of law.

<sup>3</sup> Executing shall mean a project which is operational wherein a bidder has been responsible for Design, Develop, Construct, Finance OR only for the Operation and Management of the project.

In case of a Consortium, the combined Technical Capability and Net Worth of those Members, who have and shall continue to have an equity share of at least 26% (twenty six percent) each in the Selected Entity, should satisfy the above conditions of eligibility; provided that each such Member shall, for a period of 10 (ten) years from the date of commercial operation of the Project(s), hold equity share capital of not less than: (i) 26% (twenty six percent) of the subscribed and paid up equity of the Selected Entity; and (ii) 5% (five percent) of the Total Project Cost as specified in the Agreement.

**2.2.3 O&M Experience:** The Applicant shall, [in the case of a Consortium, include a Member who shall subscribe and continue to hold at least 10% (ten per cent) of the subscribed and paid up equity of the SPV for a period of 5 (five) years from the Commercial Operation Date, and has either by itself or through its Associate, experience of 5 (five) years or more in operation and maintenance (O&M) of projects as specified in Clause 2.2.2 (A). In case the Applicant is not a Consortium, it shall be eligible only if it has equivalent experience of its own or through its Associates. In the event that the Applicant does not have such experience, it should furnish an undertaking that if selected to undertake the Project, it shall for a period of at least 5 (five) years from the date of commercial operation of the Project, enter into an agreement for entrusting its operation & maintenance (O&M) obligations to an entity having the aforesaid experience, failing which the Concession Agreement shall be liable to termination]

**2.2.4** The Applicants shall enclose with its application, to be submitted as per the format at Appendix-I, complete with its Annexes, the following:

- (i) Certificate(s)/ supporting document from the Medical Council of India or any other equivalent Statutory authority/ body for operation and management of the Medical College / Hospital specifying the capacity of the college/ hospital. In case Applicant provides Technical capacity experience as under Clause 2.2.2(A.ii) then Applicant has to provide certificate from Urban Local Body/Municipal Corporation and/or Occupancy Certificate or commencement of operations certificate in relation to a hospital/copies of the land lease agreement on which the hospital is established or any other proof from a government authority evidencing the existence of the hospital, specifying the capacity of the hospital and period of operation of the hospital. In case a particular job/ contract has been jointly executed by the Applicant (as part of a consortium), it should further support its claim for the share in work done for that particular job/ contract by producing a certificate from its statutory auditor or the client; and
- (ii) Certificate(s) from its statutory auditors specifying the net worth of the Applicant, as at the close of the last two financial years, and also specifying that the methodology adopted for calculating such net worth conforms to the provisions of this Clause 2.2.4 (ii). For the purposes of this RFQ, net worth (the “**Net Worth**”) shall mean the sum of subscribed and paid up equity and reserves from which shall be deducted the sum of revaluation reserves, miscellaneous expenditure not written off and reserves not available for distribution to equity share holders.

For the purpose of this RFQ, net worth (the “Net Worth”) shall mean:

*In case of Trusts registered under the Indian Trusts Act, 1882 or Societies registered under the Society Registration Act 1860, Net Worth shall be defined as:*

*Total Contribution held by Trust/ Society + Share Capital + Capital Grant + Total Corpus + Reserves & Surplus – (Revaluation reserves + miscellaneous expenditure not written off + accumulated losses)*

- 2.2.5 The Applicant should submit a Power of Attorney as per the format at Appendix – II, authorizing the signatory of the Application to commit the Applicant. In the case of a Consortium, the Members should submit a Power of Attorney in favor of the Lead Member as per format at Appendix – III.
- 2.2.6 Where the Applicant is a single entity, it may be required to form an appropriate Special Purpose Vehicle, the “**SPV**”), to execute the Concession Agreement and implement the Project. In case the Applicant is a Consortium, it shall, in addition to forming an SPV, comply with the following additional requirement:
- (a) Number of members in a consortium shall not exceed 6 (six), but information sought in the Application may be restricted to 4 (four) members in the order of their equity contribution;
  - (b) Subject to the provisions of clause (a) above, the Application should contain the information required for each member of the Consortium;
  - (c) members of the Consortium shall nominate one member as the lead member (the “**Lead Member**”), who shall have an equity share holding of at least 26% (twenty six percent) of the paid up and subscribed equity of the SPV. The nomination(s) shall be supported by a Power of Attorney, as per the format at Appendix – III, signed by all the other members of the Consortium;
  - (d) the Application should include a brief description of the roles and responsibilities of individual members, particularly with reference to financial, technical and O&M obligations;
  - (e) an individual Applicant cannot at the same time be member of a Consortium applying for pre-qualification. Further, a member of a particular Applicant Consortium cannot be member of any other Applicant Consortium applying for pre-qualification;
  - (f) the members of the Consortium shall form an appropriate Special Purpose Vehicle (the “**SPV**”), to execute the Project, if awarded to the Consortium;
  - (g) members of the Consortium shall enter into a binding Joint Bidding Agreement, substantially in the form specified at Appendix – IV (the “**Jt. Bidding Agreement**”), for the purpose of making the Application and submitting Bid in the event of being short-listed. The Jt. Bidding Agreement to be submitted along with the Application, shall, inter alia:
    - (i) convey the intent to form an SPV with shareholding/ ownership equity commitment(s) in accordance with this RFQ, which would enter into the Concession Agreement and subsequently perform all the obligations of the Concessionaire in terms of the Concession Agreement, in case the concession to undertake the Project is awarded to the Consortium;
    - (ii) clearly outline the proposed roles and responsibilities, if any, of each member;
    - (iii) commit the minimum equity stake to be held by each member;
    - (iv) commit that each members, whose experience will be evaluated for the purpose of this RFQ, shall subscribe to 26% (twenty six percent) or more of the paid up and subscribed equity of the SPV and shall further commit that each such member

shall, for a period of 10 (ten) years from the date of commercial operation of the Project, hold equity share capital not less than: (i) 26% (twenty six percent) of the subscribed and paid up equity share capital of the SPV; and (ii) 5% (five percent) of the Total Project Cost specified in the Concession Agreement;

- (v) members of the Consortium undertake that they shall collectively hold at least 51% (fifty one percent) of the subscribed and paid up equity of the SPV at all times until the tenth anniversary of the commercial operation date of the Project; and
  - (vi) include a statement to the effect that all members of the Consortium shall be liable jointly and severally for all obligations of the Concessionaire in relation to the Project until the Financial Close of the Project is achieved in accordance with the terms of the Concession Agreement.
- (h) Except as provided under this RFQ and the Bidding Documents, there shall not be any amendment of the Jt. Bidding Agreement without the prior written consent of the Authority.

2.2.7 Any entity which has been barred by the Central/ State Government, or any entity controlled by it, from participating in any project (BOT or otherwise), and the bar subsists as on the date of Application, would not be eligible to submit an Application, either individually or as member of a Consortium.

2.2.8 An Applicant including any Consortium Member or Associate should, in the last 3 (three) years, have neither failed to perform on any contract, as evidenced by imposition of a penalty by an arbitral or judicial authority or a judicial pronouncement or arbitration award against the Applicant, Consortium Member or Associate, as the case may be, nor has been expelled from any project or contract by any public entity nor have had any contract terminated any public entity for breach by such Applicant, Consortium Member or Associate .

2.2.9 In computing the Technical Capacity and Net Worth of the Applicant/ Consortium Members under Clauses 2.2.2, 2.2.4 and 3.2, the Technical Capacity and Net Worth of their respective Associates would also be eligible hereunder.

For purposes of this RFQ, Associate means, in relation to the Applicant/ Consortium Member, a person who controls, is controlled by, or is under the common control with such Applicant/ Consortium Member (the “**Associate**”). As used in this definition, the expression “**control**” means, with respect to a person which is a company or corporation, the ownership, directly or indirectly, of more than 50% (fifty per cent) of the voting shares of such person, and with respect to a person which is not a company or corporation, the power to direct the management and policies of such person by operation of law.

2.2.10 The following conditions shall be adhered to while submitting an Application:

- (a) Applicants should attach clearly marked and referenced continuation sheets in the event that the space provided in the prescribed forms in the Annexes is insufficient. Alternatively, Applicants may format the prescribed forms making due provision for incorporation of the requested information;
- (b) information supplied by an Applicant (or other constituent Member if the Applicant is a Consortium) must apply to the Applicant, Member or Associate named in the Application and not, unless specifically requested, to other associated companies or firms. Invitation



to submit Bids will be issued only to Applicants whose identity and/ or constitution is identical to that at pre-qualification;

- (c) in responding to the pre-qualification submissions, Applicants should demonstrate their capabilities in accordance with Clause 3.1 below; and
- (d) in case the Applicant is a Consortium, each Member should substantially satisfy the pre-qualification requirements to the extent specified herein.

2.2.11 While Qualification is open to persons from any country, the following provisions shall apply:

- (a) Where, on the date of the Application, not less than 15% (fifteen percent) of the aggregate issued, subscribed and paid up equity share capital in an Applicant or its Member is held by persons resident outside India or where an Applicant or its Member is controlled by persons resident outside India; or
- (b) (b) if at any subsequent stage after the date of the Application, there is an acquisition of not less than 15% (fifteen percent) of the aggregate issued, subscribed and paid up equity share capital or control, by persons resident outside India, in or of the Applicant or its Member;

then the Qualification of such Applicant or in the event described in sub clause (b) above, the continued Qualification of the Applicant shall be subject to approval of the Authority from national security and public interest perspective. The decision of the Authority in this behalf shall be final and conclusive and binding on the Applicant.

The holding or acquisition of equity or control, as above, shall include direct or indirect holding/ acquisition, including by transfer, of the direct or indirect legal or beneficial ownership or control, by persons acting for themselves or in concert and in determining such holding or acquisition, the Authority shall be guided by the principles, precedents and definitions contained in the Securities and Exchange Board of India (Substantial Acquisition of Shares and Takeovers) Regulations, 1997, or any substitute thereof, as in force on the date of such acquisition.

The Applicant shall promptly inform the Authority, of any change in the shareholding, as above, and failure to do so shall render the Applicant liable for disqualification from the Bidding Process.

2.2.12 Notwithstanding anything to the contrary contained herein, in the event that the Application Due Date falls within 3 (three) months of the closing of the latest financial year of an Applicant, it shall ignore such financial year for the purposes of its Application and furnish all its information and certification with reference to the 5 (five) years or 1 (one) year, as the case may be, preceding its latest financial year. For the avoidance of doubt, financial year shall, for the purposes of an Application hereunder, mean the accounting year followed by the Applicant in the course of its normal business.

## **2.3 Change in composition of the Consortium**

2.3.1 Change in the composition of a Consortium will not be permitted by the Authority during the Qualification Stage.

2.3.2 Where the Bidder is a Consortium, change in the composition of a Consortium may be permitted by the Authority during the Bid Stage, only where:

- (a) the application for such change is made no later than 15 (fifteen) days prior to the Bid Due Date;
- (b) the Lead Member continues to be the Lead Member of the Consortium;
- (c) the substitute is at least equal, in terms of Technical Capacity, to the Consortium Member who is sought to be substituted and the modified Consortium shall continue to meet the pre-qualification and short-listing criteria for Applicants; and
- (d) the new Member(s) expressly adopt(s) the Application already made on behalf of the Consortium as if it were a party to it originally, and is not an Applicant/Member/Associate of any other Consortium bidding for this Project.

2.3.3 Approval for change in the composition of a Consortium shall be at the sole discretion of the Authority and must be approved by the Authority in writing.

2.3.4 The modified/ reconstituted Consortium shall submit a revised Jt. Bidding Agreement before the Bid Due Date.

2.3.5 Notwithstanding anything to the contrary contained in sub-clause (c) (i) of Clause 2.2.1, an Applicant may, within 10 (ten) days after the Application Due Date, remove from its Consortium any Member who suffers from a Conflict of Interest, and such removal shall be deemed to cure the Conflict of Interest arising in respect thereof.

## **2.4 Number of Applications and costs thereof**

2.4.1. No Applicant shall submit more than one Application for the Project. An applicant applying individually or as a member of a Consortium shall not be entitled to submit another application either individually or as a member of any Consortium, as the case may be.

2.4.2. The Applicants shall be responsible for all of the costs associated with the preparation of their Applications and their participation in the Bid Process. The Authority will not be responsible or in any way liable for such costs, regardless of the conduct or outcome of the Bidding Process.

## **2.5 Site Visit and verification of information**

Applicants are encouraged to submit their respective Applications after visiting the Project site and ascertaining for themselves the site conditions, location, surroundings, climate, availability of power, water and other utilities for construction, access to site, handling and storage of materials, weather data, applicable laws and regulations, and any other matter considered relevant by them.

## **2.6 Acknowledgement by Applicant**

2.6.1. It shall be deemed that by submitting the Application, the Applicant has:

- (a) made a complete and careful examination of the RFQ;
- (b) received all relevant information requested from the Authority,
- (c) accepted the risk of inadequacy, error or mistake in the information provided in the RFQ or furnished by or on behalf of the Authority, relating to any of the matters referred to in Clause 2.5 above; and

(d) agreed to be bound by the undertakings provided by it under and in terms hereof.

2.6.2. The Authority, shall not be liable for any omission, mistake or error in respect of any of the above or on account of any matter or thing arising out of or concerning or relating to the RFQ or the Bidding Process, including any error or mistake therein or in any information or data given by the Authority.

## **2.7 Right to accept or reject any or all Applications/ Bids**

2.7.1. Notwithstanding anything contained in this RFQ, the Authority reserves the right to accept or reject any Application and to annul the Bidding Process and reject all Applications/ Bids, at any time without any liability or any obligation for such acceptance, rejection or annulment, and without assigning any reasons therefore. In the event that the Authority rejects or annuls all the Bids, it may, in its discretion, invite all eligible Bidders to submit fresh Bids hereunder.

2.7.2. The Authority reserves the right to reject any Application and/ or Bid if:

- (a) at any time, a material misrepresentation is made or uncovered, or
- (b) the Applicant does not provide, within the time specified by the Authority, the supplemental information sought by the Authority, for evaluation of the Application.

If the Applicant/Bidder is a Consortium, then the entire Consortium may be disqualified/ rejected. If such disqualification/ rejection occurs after the Bids have been opened and the Highest Bidder gets disqualified/ rejected, then the Authority, reserves the right to:

- (i) invite the remaining Bidders to match the Highest Bidder/ submit their Bids in accordance with the RFP; or
- (ii) take any such measure as may be deemed fit in the sole discretion of the Authority, including annulment of the Bidding Process.

2.7.3. In case it is found during the evaluation or at any time before signing of the Concession Agreement or after its execution and during the period of subsistence thereof, including the concession thereby granted by the Authority, that one or more of the pre-qualification conditions have not been met by the Applicant, or the Applicant has made material misrepresentation or has given any materially incorrect or false information, the Applicant shall be disqualified forthwith if not yet appointed as the Concessionaire either by issue of the LOA or entering into of the Agreement, and if the Applicant/SPV has already been issued the LOA or has entered into the Agreement, as the case may be, the same shall, notwithstanding anything to the contrary contained therein or in this RFQ, be liable to be terminated, by a communication in writing by the Authority to the Applicant, without the Authority being liable in any manner whatsoever to the Applicant and without prejudice to any other right or remedy which the Authority may have under this RFQ, the Bidding Documents, the Agreement or under applicable law.

2.7.4. The Authority, reserves the right to verify all statements, information and documents submitted by the Applicant in response to the RFQ. Any such verification or lack of such verification by the Authority shall not relieve the Applicant of its obligations or liabilities hereunder nor will it affect any rights of the Authority thereunder.

## **B. DOCUMENTS**

### **2.8 Contents of the RFQ**

This RFQ comprises the disclaimer set forth hereinabove, the contents as listed below, and will additionally include any Addenda issued in accordance with Clause 2.10

#### **Invitation for Qualification**

Section 1.	Introduction
Section 2.	Instructions to Applicants
Section 3.	Criteria for Evaluation
Section 4.	Fraud & Corrupt Practices
Section 5.	Pre Application Conference
Section 6.	Miscellaneous

#### **Appendices**

I.	Letter comprising the Application
II.	Power of Attorney for signing of Application
III.	Power of Attorney for Lead Member of Consortium
IV.	Joint Bidding Agreement for Consortium
V.	Guidelines of the Department of Disinvestment
VI.	Project Brief

### **2.9 Clarifications**

2.9.1. Applicants requiring any clarification on the RFQ may notify the Authority in writing or by fax and e-mail in accordance with Clause 1.2.11. They should send in their queries before the date specified in the schedule of Bidding Process contained in Clause 1.3. The Authority shall endeavour to respond to the queries within the period specified therein, but no later than 10 (ten) days prior to the Application Due Date. The responses will be sent by fax and/or e-mail. The Authority will forward all the queries and its responses thereto, to all purchasers of the RFQ without identifying the source of queries.

2.9.2. The Authority shall endeavour to respond to the questions raised or clarifications sought by the Applicants. However, the Authority reserves the right not to respond to any question or provide any clarification, in its sole discretion, and nothing in this Clause shall be taken or read as compelling or requiring the Authority to respond to any question or to provide any clarification.

2.9.3. The Authority may also on its own motion, if deemed necessary, issue interpretations and clarifications to all Applicants. All clarifications and interpretations issued by the Authority shall be deemed to be part of the RFQ. Verbal clarifications and information given by the Authority or its employees or representatives shall not in any way or manner be binding on the Authority.

### **2.10 Amendment of RFQ**

2.10.1. At any time prior to the deadline for submission of Application, the Authority may, for any reason, whether at its own initiative or in response to clarifications requested by an Applicant, modify the RFQ by the issuance of Addenda.

2.10.2. Any Addendum thus issued will be uploaded in the website of the Authority. [http://www.odisha.gov.in/health\\_portal](http://www.odisha.gov.in/health_portal)

2.10.3. In order to afford the Applicants a reasonable time for taking an Addendum into account, or for any other reason, the Authority may, in its sole discretion, extend the Application Due Date.

## C. PREPARATION AND SUBMISSION OF APPLICATION

### 2.11 Language

The Application and all related correspondence and documents in relation to the Bidding Process shall be in English language. Supporting documents and printed literature furnished by the Applicant with the Application may be in any other language provided that they are accompanied by translations of all the pertinent passages in the English language, duly authenticated and certified by the Applicant. Supporting materials, which are not translated into English, may not be considered. For the purpose of interpretation and evaluation of the Application, the English language translation shall prevail.

### 2.12 Format and signing of Application

2.12.1. The Applicant shall provide all the information sought under this RFQ. The Authority will evaluate only those Applications that are received in the required formats and complete in all respects. Incomplete and /or conditional Applications shall be liable to rejection.

2.12.2. The Applicant shall prepare 1 (one) original set of the Application (together with originals/ copies of documents required to be submitted along therewith pursuant to this RFQ) and clearly marked "**ORIGINAL**". In addition, the Applicant shall submit 1 (one) copy of the Application, along with Documents required to be submitted along therewith pursuant to this RFQ, marked "**COPY**". The Applicant shall also provide 2 (two) soft copies on Compact Disc (CD). In the event of any discrepancy between the original and the copy, the original shall prevail.

2.12.3. The Application and its copy shall be typed or written in indelible ink and signed by the authorised signatory of the Applicant who shall also initial each page in blue ink. In case of printed and published Documents, only the cover shall be initialled. All the alterations, omissions, additions or any other amendments made to the Application shall be initialled by the person(s) signing the Application. The Application shall contain page numbers and shall be bound together in hard cover.

### 2.13 Sealing and Marking of Applications

2.13.1. The Applicant shall submit the Application in the format specified at **Appendix-I**, together with the documents specified in Clause 2.13.2, and seal it in an envelope and mark the envelope as "**APPLICATION**". The Applicant shall seal the original and the copy of the Application, together with their respective enclosures, in separate envelopes duly marking the envelopes as "**ORIGINAL**" and "**COPY**". The envelopes shall then be sealed in an outer envelope which shall also be marked in accordance with Clauses 2.13.2 and 2.13.3.

2.13.2. Each envelope shall contain:

- (i) Application in the prescribed format (**Appendix-I**) along with Annexes and supporting documents;
- (ii) Power of Attorney for signing the Application as per the format at **Appendix-II**;
- (iii) if applicable, the Power of Attorney for Lead Member of Consortium as per the format at **Appendix-III**;
- (iv) copy of the Jt. Bidding Agreement, in case of a Consortium, substantially in the format at **Appendix-IV**;
- (v) copy of Memorandum and Articles of Association, if the Applicant is a body corporate, and if a Trust/Society, then a copy of its Trust/Society Deed ;
- (vi) copies of Applicant's duly audited balance sheet and profit and loss account for the preceding five years; and

Each of the envelopes shall clearly bear the following identification:

“Application for Qualification: **Setting up of a Medical College and Associated Hospital in Gajapati, Odisha on PPP Format**” and shall clearly indicate the name and address of the Applicant. In addition, the Application Due Date should be indicated on the right hand corner of each of the envelopes.

2.13.3. The Application shall be addressed to:

ATTN. OF:	Shri. Kulamani Mishra, Deputy Secretary
AUTHORITY:	Department of Health & Family Welfare
ADDRESS:	Secretariat, Bhubaneswar-751001, Odisha, India,
FAX NO:	0674 – 2400674
PHONE NO:	0674 – 2323860
Email ID:	<a href="mailto:dhfwmch@gmail.com">dhfwmch@gmail.com</a> , <a href="mailto:m_kulamani@yahoo.com">m_kulamani@yahoo.com</a> , <a href="mailto:dmetbbsr@gmail.com">dmetbbsr@gmail.com</a>

2.13.4. If the envelopes are not sealed and marked as instructed above, the Authority assumes no responsibility for the misplacement or premature opening of the contents of the Application and consequent losses, if any, suffered by the Applicant.

2.13.5. Applications submitted by fax, telex, telegram or e-mail shall not be entertained and shall be rejected.

## **2.14 Application Due Date**

2.14.1. Applications should be submitted before 1500 hours IST on the Application Due Date, at the address provided in Clause 2.13.3 in the manner and form as detailed in this RFQ. A receipt thereof should be obtained from the person specified in Clause 2.13.3.

2.14.2. The Authority may, in its sole discretion, extend the Application Due Date by issuing an Addendum in accordance with Clause 2.10 uniformly for all Applicants.

## **2.15 Late Applications**

Applications received by the Authority after the specified time on the Application Due Date shall not be eligible for consideration and shall be summarily rejected.

## **2.16 Modifications/ substitution/ withdrawal of Applications**

2.16.1. The Applicant may modify, substitute or withdraw its Application after submission, provided that written notice of the modification, substitution or withdrawal is received by the Authority prior to the Application Due Date. No Application shall be modified, substituted or withdrawn by the Applicant on or after the Application Due Date.

2.16.2. The modification, substitution or withdrawal notice shall be prepared, sealed, marked, and delivered in accordance with Clause 2.13, with the envelopes being additionally marked “**MODIFICATION**”, “**SUBSTITUTION**” or “**WITHDRAWAL**”, as appropriate.

2.16.3. Any alteration/ modification in the Application or additional information supplied subsequent to the Application Due Date, unless the same has been expressly sought for by the Authority, shall be disregarded.

## **D. EVALUATION PROCESS**

### **2.17 Opening and Evaluation of Applications**

2.17.1. The Authority shall open the Applications at 1600 hours IST on the Application Due Date, at the place specified in Clause 2.13.3 and in the presence of the Applicants who choose to attend.

2.17.2. Applications for which a notice of withdrawal has been submitted in accordance with Clause 2.16 shall not be opened.

2.17.3. The Authority will subsequently examine and evaluate Applications in accordance with the provisions set out in Section 3.

2.17.4. Applicants are advised that pre-qualification of Applicants will be entirely at the discretion of the Authority. Applicants will be deemed to have understood and agreed that no explanation or justification on any aspect of the Bidding Process or selection will be given.

2.17.5. Any information contained in the Application shall not in any way be construed as binding on the Authority, its agents, successors or assigns, but shall be binding against the Applicant if the Project is subsequently awarded to it on the basis of such information.

2.17.6. The Authority reserves the right not to proceed with the Bidding Process at any time without notice or liability and to reject any or all Application(s) without assigning any reasons.

2.17.7. If any information furnished by the Applicant is found to be incomplete, or contained in formats other than those specified herein, the Authority may, in its sole discretion, exclude the relevant project for the purpose of considering the project in evaluation of whether the Bidder is meeting the technical requirement.

2.17.8. In the event that an Applicant claims credit for an Eligible Project, and such claim is determined by the Authority as incorrect or erroneous, the Authority shall reject such claim

and exclude the same for the purpose of meeting the technical requirement. Where any information is found to be patently false or amounting to a material representation, the Authority reserves the right to reject the Application and/ or Bid in accordance with the provisions of Clauses 2.7.2 and 2.7.3.

## 2.18 Confidentiality

Information relating to the examination, clarification, evaluation, and recommendation for the short-listed pre-qualified Applicants shall not be disclosed to any person who is not officially concerned with the process or is not a retained professional advisor advising the Authority in relation to, or matters arising out of, or concerning the Bidding Process. The Authority will treat all information, submitted as part of Application, in confidence and will require all those who have access to such material to treat the same in confidence. The Authority may not divulge any such information unless it is directed to do so by any statutory entity that has the power under law to require its disclosure or is to enforce or assert any right or privilege of the statutory entity and/ or the Authority or as may be required by law or in connection with any legal process.

## 2.19 Tests of responsiveness

2.19.1. Prior to evaluation of Applications, the Authority shall determine whether each Application is responsive to the requirements of the RFQ. An Application shall be considered responsive only if:

- (a) it is received as per format at **Appendix-I**.
- (b) it is received by the Application Due Date including any extension thereof pursuant to Clause 2.14.2;
- (c) it is signed, sealed, bound together in **hard cover**, and marked as stipulated in Clauses 2.12 and 2.13;
- (d) it is accompanied by the Power of Attorney as specified in Clause 2.2.5, and in the case of a Consortium, the Power of Attorney as specified in Clause 2.2.6 (c);
- (e) it contains all the information and documents (complete in all respects) as requested in this RFQ;
- (f) it contains information in formats same as those specified in this RFQ;
- (g) it contains certificates from its statutory auditors<sup>4</sup> in the formats specified at Appendix-I of the RFQ;
- (h) it contains an attested copy of the receipt of payment of Rs 30,000 (rupees thirty thousand only) to Authority towards the cost of the RFQ document/it contains a demand draft of Rs 30,000 (rupees thirty thousand only) from any Nationalized Bank in India in favour of Deputy Secretary, Health & Family Welfare Department, Government of Odisha payable at Bhubaneswar;

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<sup>4</sup> In case duly certified audited annual financial statements containing the requisite details are provided, a separate certification by statutory auditors would not be necessary in respect of Clause 2.19.1 (g). In jurisdictions that do not have statutory auditors, the firm of auditors which audits the annual accounts of the Applicant may provide the certificates required under this RFQ.



- (i) it is accompanied by the Jt. Bidding Agreement (for consortium), specific to the Project as stipulated in Clause 2.2.6 (g);
- (j) it does not contain any condition or qualification; and
- (k) it is not non-responsive in terms hereof.

2.19.2. The Authority reserves the right to reject any Application which is non-responsive and no request for alteration, modification, substitution or withdrawal shall be entertained by the Authority in respect of such Application.

## **2.20 Clarifications**

2.20.1. To facilitate evaluation of Applications, the Authority may, at its sole discretion, seek clarifications from any Applicant regarding its Application. Such clarification(s) shall be provided within the time specified by the Authority for this purpose. Any request for clarification(s) and all clarification(s) in response thereto shall be in writing.

2.20.2. If an Applicant does not provide clarifications sought under Clause 2.20.1 above within the prescribed time, its Application shall be liable to be rejected. In case the Application is not rejected, the Authority may proceed to evaluate the Application by construing the particulars requiring clarification to the best of its understanding, and the Applicant shall be barred from subsequently questioning such interpretation of the Authority.

## **E. QUALIFICATION AND BIDDING**

### **2.21 Short-listing and notification**

After the evaluation of Applications, the Authority would announce a list of short-listed pre-qualified Applicants (Bidders) who will be eligible for participation in the Bid Stage. At the same time, the Authority would notify the other Applicants that they have not been short-listed. The Authority will not entertain any query or clarification from Applicants who fail to qualify.

### **2.22 Submission of Bids**

The Bidders will be requested to submit a Bid in the form and manner to be set out in the Bidding Documents.

Only pre-qualified Applicants shall be invited by the Authority to submit their Bids for the Project. The Authority is likely to provide a comparatively short time span for submission of the Bids for the Project. The Applicants are therefore advised to visit the site and familiarise themselves with the Project by the time of submission of the Application. No extension of time is likely to be considered for submission of Bids pursuant to invitation that may be issued by the Authority.

### **2.23 Proprietary data**

All documents and other information supplied by the Authority or submitted by an Applicant to the Authority shall remain or become the property of the Authority. Applicants are to treat all information as strictly confidential and shall not use it for any purpose other than for

preparation and submission of their Application. The Authority will not return any Application or any information provided along therewith.

## **2.24 Correspondence with the Applicant**

Save and except as provided in this RFQ, the Authority, shall not entertain any correspondence with any Applicant in relation to the acceptance or rejection of any Application.

### **3. CRITERIA FOR EVALUATION**

#### **3.1. Evaluation Parameters**

- 3.1.1. Only those Applicants who meet the eligibility criteria specified in Clause(s) 2.2.2 [and 2.2.3] above shall qualify for evaluation under this Section 3. Application of firms/ consortia who do not meet these criteria shall be rejected.
- 3.1.2. The Applicant's competence and capability is proposed to be established on the following parameters:
- (a) Technical Capacity; and
  - (b) Financial Capacity

On each of these parameters, the Applicant would be required to meet the evaluation criteria detailed in this section. Applicants/Bidders meeting all the criteria only will be qualified for further evaluation of the Proposal.

#### **3.2. Technical Capability for purpose of evaluation**

- 3.2.1. Subject to the provision of Clause 2.2, the following categories of experience would qualify as Technical Capacity and eligible experience (The "Eligible Experience")
- (i) Should have experience in executing<sup>5</sup> a Medical College duly recognized by Medical Council of India (MCI) with a minimum intake of 50 MBBS seats;
- OR
- (ii) Should have experience in executing a hospital project of at least 200 beds.
- 3.2.2. Eligible Experience in respect of each category shall be considered only for Eligible Projects.
- 3.2.3. For a project to qualify as an Eligible Project:
- (a) The Applicant should have undertaken the operation and management of the claimed project experience during the 5 (five) financial years immediately preceding the Application Due Date;
  - (b) The Applicant claiming experience should have held control over the management of the Trust/Society/Company during the entire period for which Eligible Experience is being claimed. It is clarified that "control" shall mean: (i) in relation to a trust/society the ability to appoint the Managing Trustee, or Chief Executive Officer/majority of the trustees/Board of Management of the trust or society and (ii) in relation to the company the ability to control appointment of majority of the Board of Directors and hold a minimum of 26% equity;
  - (c) The Applicant should have certification/ recognition from the Medical Council of India or any other equivalent statutory authority/ body for operation and management of the Medical College / Hospital specifying the capacity of the college/ hospital. In case

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<sup>5</sup> Executing shall mean a project which is operational wherein a bidder has been responsible for Design, Develop, Construct, Finance OR only for the Operation and Management of the project.

Applicant provides Technical capacity experience as under Clause 2.2.2(A.ii) then Applicant has to provide certificate from Urban Local Body/Municipal Corporation and/or Occupancy Certificate or commencement of operations certificate in relation to a hospital/copies of the land lease agreement on which the hospital is established or any other proof from a government authority evidencing the existence of the hospital, specifying the capacity of the hospital and period of operation of the hospital.

- 3.2.4. Experience for any activity relating to an Eligible Project shall not be claimed by two or more Members of the Consortium. In other words, no double counting by a Consortium in respect of the same experience shall be permitted in any manner whatsoever.

### **3.3. Details of Experience**

- 3.3.1. The Applicant should furnish the details of Eligible Experience for the last 5 (five) financial year immediately preceding the Application Due Date.
- 3.3.2. The Applicants must provide the necessary information relating to Technical Capacity as per format at Annex II of Appendix-I.
- 3.3.3. The Applicant should furnish the required Project-specific information and evidence in support of its claim of Technical Capacity, as per format at Annex-IV of Appendix-I.

### **3.4. Financial information for purpose of evaluation**

- 3.4.1. The Application must be accompanied by the Audited Annual Reports of the Applicant (of each Member in case of a Consortium) for the last 5 (five) financial years, preceding the year in which the Application is made.
- 3.4.2. In case the annual accounts for the latest financial year are not audited and therefore the Applicant cannot make it available, the Applicant shall give an undertaking to this effect and the statutory auditor shall certify the same. In such a case, the Applicant shall provide the Audited Annual Reports for 5 (five) years preceding the year for which the Audited Annual Report is not being provided.
- 3.4.3. The Applicant must establish the minimum Net Worth specified in Clause 2.2.2 (B), and provide details as per format at Annex-III of Appendix-I. Project specific experience

### **3.5. Short-listing of Applicants**

- 3.5.1. Each Applicant's response to RFQ shall be checked for compliance with the submission requirements set forth in this RFQ before the evaluation of response to RFQ is taken up.
- 3.5.2. The Applicants shall be short-listed based on the minimum technical and financial criteria as specified in Clause 2.2.2.

#### 4. Fraud and corrupt practices

- 4.1. The Applicants and their respective officers, employees, agents and advisers shall observe the highest standard of ethics during the Bidding Process. Notwithstanding anything to the contrary contained herein, the Authority may reject an Application without being liable in any manner whatsoever to the Applicant if it determines that the Applicant has, directly or indirectly or through an agent, engaged in corrupt practice, fraudulent practice, coercive practice, undesirable practice or restrictive practice in the Bidding Process.
- 4.2. Without prejudice to the rights of the Authority under Clause 4.1 hereinabove, if an Applicant is found by the Authority to have directly or indirectly or through an agent, engaged or indulged in any corrupt practice, fraudulent practice, coercive practice, undesirable practice or restrictive practice during the Bidding Process, such Applicant shall not be eligible to participate in any tender or RFQ issued by the Authority during a period of 2 (two) years from the date such Applicant is found by the Authority to have directly or indirectly or through an agent, engaged or indulged in any corrupt practice, fraudulent practice, coercive practice, undesirable practice or restrictive practice, as the case may be.
- 4.3. For the purposes of this Clause 4, the following terms shall have the meaning hereinafter respectively assigned to them:
- (a) **“corrupt practice”** means (i) the offering, giving, receiving, or soliciting, directly or indirectly, of anything of value to influence the actions of any person connected with the Bidding Process (for avoidance of doubt, offering of employment to, or employing, or engaging in any manner whatsoever, directly or indirectly, any official of the Authority who is or has been associated in any manner, directly or indirectly, with the Bidding Process or the LOA or has dealt with matters concerning the Agreement or arising therefrom, before or after the execution thereof, at any time prior to the expiry of one year from the date such official resigns or retires from or otherwise ceases to be in the service of the Authority, shall be deemed to constitute influencing the actions of a person connected with the Bidding Process); or (ii) save and except as permitted under sub clause (d) of Clause 2.2.1, engaging in any manner whatsoever, whether during the Bidding Process or after the issue of the LOA or after the execution of the Agreement, as the case may be, any person in respect of any matter relating to the Project or the LOA or the Agreement, who at any time has been or is a legal, financial or technical adviser of the Authority in relation to any matter concerning the Project;
  - (b) **“fraudulent practice”** means a misrepresentation or omission of facts or suppression of facts or disclosure of incomplete facts, in order to influence the Bidding Process ;
  - (c) **“coercive practice”** means impairing or harming or threatening to impair or harm, directly or indirectly, any person or property to influence any person’s participation or action in the Bidding Process;
  - (d) **“undesirable practice”** means (i) establishing contact with any person connected with or employed or engaged by the Authority with the objective of canvassing, lobbying or in any manner influencing or attempting to influence the Bidding Process; or (ii) having a Conflict of Interest; and

- (e) **“restrictive practice”** means forming a cartel or arriving at any understanding or arrangement among Applicants with the objective of restricting or manipulating a full and fair competition in the Bidding Process.

## **5. Pre-Application Conference**

- 5.1. A Pre-Application conference of the interested parties shall be convened at the designated date, time and place. Only those persons who have purchased the RFQ document shall be allowed to participate in the Pre-Application conference. Applicants who have downloaded the RFQ document from the Authority's website [http://www.odisha.gov.in/health\\_portal](http://www.odisha.gov.in/health_portal) should submit a Demand Draft of Rs. 30,000 (Rupees thirty thousand only) towards the cost of document, through their representative attending the conference. A maximum of three representatives of each Applicant shall be allowed to participate on production of authority letter from the Applicant.
  
- 5.2. During the course of Pre-Application conference, the Applicants will be free to seek clarifications and make suggestions for consideration of the Authority. The Authority shall endeavour to provide clarifications and such further information as it may, in its sole discretion, consider appropriate for facilitating a fair, transparent and competitive Bidding Process.

## **6. Miscellaneous**

- 6.1. The Bidding Process shall be governed by, and construed in accordance with, the laws of India and the Courts at Odisha shall have exclusive jurisdiction over all disputes arising under, pursuant to and/ or in connection with the Bidding Process.
- 6.2. The Authority in its sole discretion and without incurring any obligation or liability, reserves the right, at any time, to;
- (a) suspend and/ or cancel the Bidding Process and/ or amend and/ or supplement the Bidding Process or modify the dates or other terms and conditions relating thereto;
  - (b) consult with any Applicant in order to receive clarification or further information;
  - (c) pre-qualify or not to pre-qualify any Applicant and/ or to consult with any Applicant in order to receive clarification or further information;
  - (d) retain any information and/ or evidence submitted to the Authority by, on behalf of, and/ or in relation to any Applicant; and/ or
  - (e) independently verify, disqualify, reject and/ or accept any and all submissions or other information and/ or evidence submitted by or on behalf of any Applicant.
- 6.3. It shall be deemed that by submitting the Application, the Applicant agrees and releases the Authority, its employees, agents and advisers, irrevocably, unconditionally, fully and finally from any and all liability for claims, losses, damages, costs, expenses or liabilities in any way related to or arising from the exercise of any rights and/ or performance of any obligations hereunder and the Bidding Documents, pursuant hereto, and/ or in connection with the Bidding Process, to the fullest extent permitted by applicable law, and waives any and all rights and/ or claims it may have in this respect, whether actual or contingent, whether present or in future.



**APPENDIX I**

**LETTER COMPRISING THE APPLICATION FOR PRE-QUALIFICATION**

*(Refer Clause 2.13.2)*

Dated:

To,  
The Principal Secretary  
Health & Family Welfare Department  
Government of Odisha  
Bhubaneswar

Sub: Application for pre-qualification for **“Setting up of a Medical College and Associated Hospital in Gajapati, Odisha on PPP Format”** Project

Dear Sir,

With reference to your RFQ document dated .....<sup>6</sup>, I/we, having examined the RFQ document and understood its contents, hereby submit my/our Application for Qualification for the aforesaid project. The Application is unconditional and unqualified.

2. I/ We acknowledge that the Authority will be relying on the information provided in the Application and the documents accompanying such Application for pre-qualification of the Applicants for the aforesaid project, and we certify that all information provided in the Application and in **Annexes I to V** is true and correct; nothing has been omitted which renders such information misleading; and all documents accompanying such Application are true copies of their respective originals.

3. This statement is made for the express purpose of qualifying as a Bidder for the [development, construction, operation and maintenance] of the aforesaid Project.

4. I/ We shall make available to the Authority any additional information it may find necessary or require to supplement or authenticate the Qualification statement.

5. I/ We acknowledge the right of the Authority to reject our Application without assigning any reason or otherwise and hereby waive, to the fullest extent permitted by applicable law, our right to challenge the same on any account whatsoever.

6. I/ We certify that in the last three years, we/ any of the Consortium Members or our/ their Associates have neither failed to perform on any contract, as evidenced by imposition of a penalty by an arbitral or judicial authority or a judicial pronouncement or arbitration award, nor been expelled from any project or contract by any public authority nor have had any contract terminated by any public authority for breach on our part.

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<sup>6</sup> All blank spaces shall be suitably filled up by the Applicant to reflect the particulars relating to such Applicant.

7. I/ We declare that:
- (a) I/ We have examined and have no reservations to the RFQ document, including any Addendum issued by the Authority.
  - (b) I/ We do not have any conflict of interest in accordance with Clauses 2.2.1(c) and 2.2.1(d) of the RFQ document; and
  - (c) I/We have not directly or indirectly or through an agent engaged or indulged in any corrupt practice, fraudulent practice, coercive practice, undesirable practice or restrictive practice, as defined in Clause 4.3 of the RFQ document, in respect of any tender or request for proposal issued by or any agreement entered into with the Authority or any other public sector enterprise or any government, Central or State; and
  - (d) I/ We hereby certify that we have taken steps to ensure that in conformity with the provisions of Section 4 of the RFQ document, no person acting for us or on our behalf has engaged or will engage in any corrupt practice, fraudulent practice, coercive practice, undesirable practice or restrictive practice.
8. I/ We understand that you may cancel the Bidding Process at any time and that you are neither bound to accept any Application that you may receive nor to invite the Applicants to Bid for the Project, without incurring any liability to the Applicants, in accordance with Clause 2.17.6 of the RFQ document.
9. I/ We believe that we/ our Consortium/ proposed Consortium satisfy(ies) the Net Worth criteria and meet(s) all the requirements as specified in the RFQ document and are/ is qualified to submit a Bid.
10. I/ We declare that we/ any Member of the Consortium, or our/ its Associates are not a Member of a/ any other Consortium applying for pre-qualification.
11. I/ We certify that in regard to matters other than security and integrity of the country, we/ any Member of the Consortium or any of our/ their Associates have not been convicted by a Court of Law or indicted or adverse orders passed by a regulatory authority which could cast a doubt on our ability to undertake the Project or which relates to a grave offence that outrages the moral sense of the community.
12. I/ We further certify that in regard to matters relating to security and integrity of the country, we/ any Member of the Consortium or any of our/ their Associates have not been charge-sheeted by any agency of the Government or convicted by a Court of Law.
13. I/ We further certify that no investigation by a regulatory authority is pending either against us/ any Member of the Consortium or against our/ their Associates or against our CEO or any of our Directors/ Managers/ employees.
14. [I/ We further certify that we are qualified to submit a Bid in accordance with the guidelines for qualification of bidders seeking to acquire stakes in Public Sector Enterprises through the process of disinvestment issued by the GOI vide Department of Disinvestment OM No. 6/4/2001-DD-II dated 13th July, 2001 which guidelines apply *mutatis mutandis* to the Bidding Process. A copy of the aforesaid guidelines form part of the RFQ at **Appendix-IV** thereof.]
15. I/ We undertake that in case due to any change in facts or circumstances during the Bidding Process, we are attracted by the provisions of disqualification in terms of the provisions of this RFQ, we shall intimate the Authority of the same immediately.

16. The Statement of Legal Capacity as per format provided at **Annex-V** in **Appendix-I** of the RFQ document, and duly signed, is enclosed. The power of attorney for signing of application and the power of attorney for Lead Member of consortium, as per format provided at **Appendix II** and **Appendix III** respectively of the RFQ, are also enclosed.

17. I/ We understand that the selected Bidder shall either be an existing Company incorporated under the Indian Companies Act, 1956, or shall incorporate as such prior to execution of the Concession Agreement.

18. I/We hereby confirm that we [are in compliance of/ shall comply with] the O&M requirements specified in Clause 2.2.3.

19. I/ We hereby irrevocably waive any right or remedy which we may have at any stage at law or howsoever otherwise arising to challenge or question any decision taken by the Authority in connection with the selection of Applicants, selection of the Bidder, or in connection with the selection/ Bidding Process itself, in respect of the above mentioned Project and the terms and operation thereof.

20. I/ We agree and undertake to abide by all the terms and conditions of the RFQ document.

21. I/ We certify that in terms of the RFQ, my/our Network is ..... ( in words).

22. We agree and undertake to be jointly and severally liable for all the obligations of the Selected Entity under the Agreement till occurrence of Financial Close in accordance with the Agreement.<sup>7</sup>

In witness thereof, I/ we submit this application under and in accordance with the terms of the RFQ document.

Yours faithfully,

Date: (Signature, name and designation of the Authorised Signatory)

Place: Name and seal of the Applicant/ Lead Member

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<sup>7</sup> Omit if the Applicant is not a Consortium.

**ANNEX-I**

**DETAILS OF APPLICANT**

1. (a) Name:  
(b) Country of incorporation:  
(c) Address of the corporate headquarters and its branch office(s), if any, in India:  
(d) Date of incorporation and/ or commencement of business:
2. Brief description of the Applicant including details of its main lines of business and proposed role and responsibilities in this Project]:
3. Details of individual(s) who will serve as the point of contact/ communication for the Authority:
  1. Name:
  2. Designation:
  3. Applicant:
  4. Address:
  5. Telephone Number:
  6. E-Mail Address:
  7. Fax Number:
4. Particulars of the Authorised Signatory of the Applicant:
  - (a) Name:
  - (b) Designation:
  - (c) Address:
  - (d) Phone Number:
  - (e) Fax Number:
5. In case of a Consortium:
  - (a) The information above (1-4) should be provided for all the Members of the Consortium.
  - (b) A copy of the Joint Bidding Agreement, as envisaged in Clause 2.2.6(g) should be attached to the Application.
  - (c) Information regarding the role of each Member should be provided as per table below:

Sl. No.	Name of Member	Role* {Refer Clause 2.2.6(d)} <sup>8</sup>	Percentage of equity in the Consortium{Refer Clauses 2.2.6(a), (c) & (g)}
1.			
2.			
3.			
4.			

\* The role of each Member, as may be determined by the Applicant, should be indicated in accordance with instruction 4 at **Annex-IV**.

<sup>8</sup> All provisions contained in curly parenthesis shall be suitably modified by the Applicant to reflect the particulars relating to such Applicant.

(d) The following information shall also be provided for each Member of the Consortium:

**Name of Applicant/ member of Consortium:**

No.	Criteria	Yes	No
1.	Has the Applicant/ constituent of the Consortium been barred by the [Central/ State] Government, or any entity controlled by it, from participating in any project.		
2.	If the answer to 1 is yes, does the bar subsist as on the date of Application.		
3.	Has the Applicant/ constituent of the Consortium paid liquidated damages of more than 5% of the contract value in a contract due to delay or has been penalized due to any other reason in relation to execution of a contract, in the last three years?		

6. A statement by the Applicant and each of the Members of its Consortium (where applicable) or any of their Associates disclosing material non-performance or contractual non-compliance in past projects, contractual disputes and litigation/ arbitration in the recent past is given below (Attach extra sheets, if necessary):

ANNEX-II

TECHNICAL CAPACITY OF THE APPLICANT

Applicant Type #	Member Code *	Project No.	Project type**	Experience			Associated facilities	Associated Facilities-Capacity (seats/beds/etc)	Date of Commissioning of Associated Facilities
				Location	Capacity (seat/bed etc)	Date of commissioning			
1	2	3	4	5	6	7	8	9	10
Single Entry Applicant	a								
	b								
	c								
	d								
Consortium Member 1	1a								
	1b								
	1c								
	1d								
Consortium Member 2	2a								
	2b								
	2c								
	2d								

Note: add rows for consortium members 3, 4, 5 and their respective projects.

@ Provide details of only those projects that have been undertaken by the Bidder under its own name and/ or by an Associate and/ or by a project company.

# A Bidder consisting of a single entity should fill in details as per the row titled Single entity Bidder and ignore the rows titled Consortium Member. In case of a Consortium, the row titled Single entity Bidder may be ignored. In case credit is claimed for an Associate, necessary evidence to establish the relationship of the Bidder with such Associate shall be provided.

\* Member Code shall indicate NA for Not Applicable in case of a single entity Bidder. For other Members, the following abbreviations are suggested viz. LM means Lead Member, TM means Technical Member, FM means Financial Member, OMM means Operation & Management Member, OM means Other Member.

\*\*Project Type to be specified by the Bidder as per the projects Eligible for meeting the Technical requirement specified in Clause 3.1 Table - 1 i.e. Medical College and Hospital.

For conversion of US Dollars to Rupees, the rate of conversion will be the daily representative exchange rates published by the International Monetary Fund for the relevant date. In case of any other currency, the same shall first be converted to US Dollars as on the date 60 (sixty) days prior to the Application Due Date, and the amount so derived in US Dollars shall be converted into Rupees at the aforesaid rate. The conversion rate of such currencies shall be the daily representative exchange rates published by the International Monetary Fund for the relevant date

**ANNEX-III**

**FINANCIAL CAPACITY OF THE APPLICANT**

*(All figures in Rs. Crore)*

Applicant Type *	Member Code **	Net Cash Accruals					Net Worth
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 1
1	2	3	4	5	6	7	8
Single entity Applicant							
Consortium Member 1							
Consortium Member 2							
Consortium Member 3							
Consortium Member 4							
TOTAL							

**Name & Address of Applicant's Bankers:**

An Applicant consisting of a single entity should fill in details as per the row titled Single entity Applicant and ignore the rows titled Consortium Members. In case of a Consortium, row titled Single entity Applicant may be ignored.

For Member Code, see instruction 4 at Annex-IV of this Appendix-I.

The Applicant should provide details of its own Financial Capability or of an Associate specified Clause 2.2.9.

For conversion of other currencies into rupees, see note below Annex-II of Appendix-I

**Instructions:**

1. The Applicant/ its constituent Consortium Members shall attach copies of the balance sheets, financial statements and Annual Reports, or other such information which certifies the Net Worth or Financial Strength of the Applicant/its constituent Consortium Members for 5 (five) years preceding the Application Due Date. The financial statements shall:
  - (a) reflect the financial situation of the Applicant or Consortium Members and its/ their Associates where the Applicant is relying on its Associate's financials;
  - (b) be audited by a statutory auditor;
  - (c) be complete, including all notes to the financial statements; and
  - (d) correspond to accounting periods already completed and audited (no statements for partial periods shall be requested or accepted).
2. Net Cash Accruals shall mean Profit After Tax + Depreciation. In case of Trusts registered under the Indian Trusts Act, 1882 or Societies registered under the Society Registration Act 1860, Net Cash Accruals shall be defined as: Excess of Income over Expenditure + Depreciation.
3. Net Worth shall mean (Subscribed and Paid-up Equity + Reserves) less (Revaluation reserves + miscellaneous expenditure not written off + reserves not available for distribution to equity shareholders). In case of Trust/ Societies, net worth shall mean (Total contribution

held by Trust/Society + Share Capital + Capital Grant + Total Corpus + Reserves & Surplus - (Revaluation reserves + Miscellaneous expenditure not written off + accumulated losses)

4. Year 1 will be the latest completed financial year, preceding the bidding. Year 2 shall be the year immediately preceding Year 1 and so on. In case the Application Due Date falls within 3 (three) months of the close of the latest financial year, refer to Clause 2.2.12.
5. In the case of a Consortium, a copy of the Jt. Bidding Agreement shall be submitted in accordance with Clause 2.2.6 (g) of the RFQ document.
6. The applicant shall also provide the name and address of the Bankers to the Applicant.
7. The Applicant shall provide an Auditor's Certificate specifying the net worth of the Applicant and also specifying the methodology adopted for calculating such net worth in accordance with Clause 2.2.4 (ii) of the RFQ document.



**ANNEX-IV**

**DETAILS OF ELIGIBLE PROJECTS**

**Project Code:**

**Member Code:**

Item (1)	Refer Instruction (2)	Particulars of the Project (3)
Title & nature of the project		
Name of the Trust/ Society etc		
Registration details of the Organization		
Member Code	4	
Project Type	5	
Company executing the Project along with the relationship of the Applicant with the Company	6	
Location	7	
Project cost	8	
Date of commencement of project/ contract		
Date of completion/ commissioning	9	
Details of Equipment/s installed		
Staffing details with No. Of staff on full time/ part time/ contract basis		
Equity shareholding (with period during which equity was held)	10	
Whether credit is being taken for the Eligible Experience of an Associate (Yes/ No)	14	

**Instructions:**

1. Applicants are expected to provide information in respect of each Eligible Projects in this Annex. The projects cited must comply with the eligibility criteria specified in Clause 3.2.3 3.2.4 and 3.2.5 of the RFQ, as the case may be. Information provided in this section is intended to serve as a backup for information provided in the Application. Applicants should also refer to the Instructions below.
2. For a single entity Applicant, the Project Codes would be a, b, c, d etc. In case the Applicant is a Consortium then for Member 1, the Project Codes would be 1a, 1b, 1c, 1d etc., for Member 2 the Project Codes shall be 2a, 2b, 2c, 2d etc., and so on.
3. A separate sheet should be filled for each Eligible Project.
4. Member Code shall indicate NA for Not Applicable in case of a single entity Applicant. For other Members, the following abbreviations are suggested viz. LM means Lead Member, TM means Technical Member, FM means Financial Member, OMM means Operation & Maintenance

Member; and OM means Other Member. In case the Eligible Project relates to an Associate of the Applicant or its Member, write "Associate" along with Member Code.

5. Type of Project, BOO, BOOT, BOLT, Self Ownership etc
6. Name of the Company/ Trust/ Society that has executed the college / hospital project. The relationship of the Company/ Trust/ Society executing the project with the Applicant is required to be mentioned i.e. Self or Associate. Together with supporting proof/certifications as indicated in point 12 below:
7. Complete address of the Project.
8. Provide the estimated capital cost of Eligible Project. Refer to Clause 3.2.4 (c)
9. For the project claimed for the purpose of meeting the technical criteria, the date of commissioning of the project, upon completion, should be indicated.
10. For the project claimed for the purpose of meeting the technical criteria, the control over the Eligible Project, held continuously during the period for which Eligible Experience is claimed, needs to be given (Refer Clause 3.2.3) with supporting proof as indicated in point 12..
11. Experience for any activity relating to an Eligible Project shall not be claimed by two or more Members of the Consortium. In other words, no double counting by a consortium in respect of the same experience shall be permitted in any manner whatsoever.
12. Applicant should have certification/ recognition from the Medical Council of India or any other equivalent statutory authority/ body for operation and management of the Medical College / Hospital specifying the capacity of the college/ hospital. In case Applicant provides Technical capacity experience as under Clause 2.2.2(A.ii) then Applicant has to provide certificate from Urban Local Body/Municipal Corporation and/or Occupancy Certificate or commencement of operations certificate in relation to a hospital/copies of the land lease agreement on which the hospital is established or any other proof from a government authority evidencing the existence of the hospital, specifying the capacity of the hospital and period of operation of the hospital.
13. It may be noted that in the absence of the above certificate, the information would be considered inadequate and could lead to exclusion of the relevant project for the purpose of meeting the technical requirement.
14. In the event that credit is being taken for the Eligible Experience of an Associate, as defined in Clause 2.2.9, the Applicant should also provide a certificate in the format below:

**Certificate from Statutory Auditor/ Company Secretary regarding Associate<sup>§</sup>**

Based on the authenticated record of the Company, this is to certify that more than 50% (fifty per cent) of the subscribed and paid up voting equity of ..... (name of the Associate) is held, directly or indirectly<sup>£</sup>, by ..... (name of Applicant/ Consortium Member). By virtue of the aforesaid share-holding, the latter exercises control over the former, who is an Associate in terms of Clause 2.2.9 of the RFQ.

In case of Trust or a Society, based on ....., a copy of which is attached, it is submitted that....., directly or indirectly, directs the management and policies of .....

A brief description of the said equity held, directly or indirectly, is given below:  
{Describe the share-holding of the Applicant/ Consortium Member in the Associate}

Name of the audit firm:

Seal of the audit firm:

Date:

(Signature, name and designation  
of the authorised signatory)

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<sup>§</sup> In the event that the Applicant/ Consortium Member exercises control over an Associate by operation of law, this certificate may be suitably modified and copies of the relevant law may be enclosed and referred to.

<sup>£</sup> In the case of indirect share-holding, the intervening companies in the chain of ownership should also be Associates i.e., the share-holding in each such company should be more than 50% in order to establish that the chain of “control” is not broken.

**ANNEX-V**

**STATEMENT OF LEGAL CAPACITY**

*(To be forwarded on the letterhead of the Applicant/ Lead Member of Consortium)*

Ref. Date:

To,  
The Principal Secretary  
Health & Family Welfare Department  
Government of Odisha  
Bhubaneswar

Dear Sir,

We hereby confirm that we/ our members in the Consortium (constitution of which has been described in the application) satisfy the terms and conditions laid out in the RFQ document.

We have agreed that ..... (insert member's name) will act as the Lead Member of our consortium.\*

We have agreed that ..... (insert individual's name) will act as our representative/ will act as the representative of the consortium on its behalf\* and has been duly authorized to submit the Bid. Further, the authorised signatory is vested with requisite powers to furnish such letter and authenticate the same.

Thanking you,

Yours faithfully,

(Signature, name and designation of the authorised signatory)

For and on behalf of.....

*\*Please strike out whichever is not applicable.*

**APPENDIX – II**

**POWER OF ATTORNEY FOR SIGNING OF APPLICATION**

(On a Stamp Paper of relevant value)

Know all men by these presents, We..... (name of the firm and address of the registered office) do hereby irrevocably constitute, nominate, appoint and authorise Mr/ Ms (name), ..... son/daughter/wife of ..... and presently residing at ....., who is presently employed with us/ the Lead Member of our Consortium and holding the position of ....., as our true and lawful attorney (hereinafter referred to as the “Attorney”) to do in our name and on our behalf, all such acts, deeds and things as are necessary or required in connection with or incidental to submission of our application for pre-qualification and submission of our bid for the **“Setting up of a Medical College and Associated Hospital in Gajapati, Odisha on PPP Format”** Project proposed or being developed by the Department of Health & Family Welfare (the **“Authority”**) including but not limited to signing and submission of all applications, bids and other documents and writings, participate in Pre-Applications and other conferences and providing information/ responses to the Authority, representing us in all matters before the Authority, signing and execution of all contracts including the Agreement and undertakings consequent to acceptance of our bid, and generally dealing with the Authority, in all matters in connection with or relating to or arising out of our bid for the said Project and/ or upon award thereof to us and/or till the entering into of the Agreement with the Authority

AND we hereby agree to ratify and confirm and do hereby ratify and confirm all acts, deeds and things done or caused to be done by our said Attorney pursuant to and in exercise of the powers conferred by this Power of Attorney and that all acts, deeds and things done by our said Attorney in exercise of the powers hereby conferred shall and shall always be deemed to have been done by us.

IN WITNESS WHEREOF WE, ....., THE ABOVE NAMED PRINCIPAL HAVE EXECUTED THIS POWER OF ATTORNEY ON THIS ..... DAY OF ..... 2.....

For .....

(Signature, name, designation and address)

Witnesses:

- 1.
- 2.

(Notarised)

Accepted

.....

(Signature)

(Name, Title and Address of the Attorney)

Notes:

- *The mode of execution of the Power of Attorney should be in accordance with the procedure, if any, laid down by the applicable law and the charter documents of the executant(s) and when it is so required, the same should be under common seal affixed in accordance with the required procedure.*
- *Wherever required, the Applicant should submit for verification the extract of the charter documents and documents such as a board or shareholders resolution/ power of attorney in favour of the person executing this Power of Attorney for the delegation of power hereunder on behalf of the Applicant.*
- *For a Power of Attorney executed and issued overseas, the document will also have to be legalised by the Indian Embassy and notarised in the jurisdiction where the Power of Attorney is being issued. However, the Power of Attorney provided by Applicants from countries that have signed the Hague Legislation Convention 1961 are not required to be legalised by the Indian Embassy if it carries a conforming Appostille certificate.*

**APPENDIX – III**

**POWER OF ATTORNEY FOR LEAD MEMBER OF CONSORTIUM**

Whereas the \*\*\*\*\* (“the Authority”) has invited applications from interested parties for the \*\*\*\*\* Project[s] (“the Project[s]”).

Whereas, \_\_\_\_\_, \_\_\_\_\_, \_\_\_\_\_ and \_\_\_\_\_ (collectively the “Consortium”) being Members of the Consortium are interested in bidding for the Project[s] in accordance with the terms and conditions of the Request for Qualification document (RFQ), Request for Proposal (RFP) and other connected documents in respect of the Project[s], and

Whereas, it is necessary for the Members of the Consortium to designate one of them as the Lead Member with all necessary power and authority to do for and on behalf of the Consortium, all acts, deeds and things as may be necessary in connection with the Consortium’s bid for the Project[s] and its execution.

NOW THEREFORE KNOW ALL MEN BY THESE PRESENTS

We, \_\_\_\_\_ having our registered office at \_\_\_\_\_, M/s. \_\_\_\_\_ having our registered office at \_\_\_\_\_, M/s. \_\_\_\_\_ having our registered office at \_\_\_\_\_, and M/s. \_\_\_\_\_ having our registered office at \_\_\_\_\_, (hereinafter collectively referred to as the “Principals”) do hereby irrevocably designate, nominate, constitute, appoint and authorise M/s. \_\_\_\_\_ having its registered office at \_\_\_\_\_, being one of the Members of the Consortium, as the Lead Member and true and lawful attorney of the Consortium (hereinafter referred to as the “Attorney”). We hereby irrevocably authorise the Attorney (with power to subdelegate) to conduct all business for and on behalf of the Consortium and any one of us during the bidding process and, in the event the Consortium is awarded the concession/contract, during the execution of the Project[s] and in this regard, to do on our behalf and on behalf of the Consortium, all or any of such acts, deeds or things as are necessary or required or incidental to the pre-qualification of the Consortium and submission of its bid[s] for the Project[s], including but not limited to signing and submission of all applications, bids and other documents and writings, participate in bidders and other conferences, respond to queries, submit information/ documents, sign and execute contracts and undertakings consequent to acceptance of bid[s] of the Consortium and generally to represent the Consortium in all its dealings with the Authority, and/ or any other Government Agency or any person, in all matters in connection with or relating to or arising out of the Consortium’s bid[s] for the Project[s] and/ or upon award thereof till the Concession Agreement is entered into with the Authority.

AND hereby agree to ratify and confirm and do hereby ratify and confirm all acts, deeds and things done or caused to be done by our said Attorney pursuant to and in exercise of the powers conferred by this Power of Attorney and that all acts, deeds and things done by our said Attorney in exercise of the powers hereby conferred shall and shall always be deemed to have been done by us/ Consortium.

IN WITNESS WHEREOF WE THE PRINCIPALS ABOVE NAMED HAVE EXECUTED THIS POWER OF ATTORNEY ON THIS \_\_\_\_\_ DAY OF \_\_\_\_\_ 20\*\*

For \_\_\_\_\_

(Signature)

\_\_\_\_\_

(Name & Title)

For \_\_\_\_\_

(Signature)

\_\_\_\_\_

(Name & Title)

For \_\_\_\_\_

(Signature)

\_\_\_\_\_

(Name & Title)



Witnesses:

- 1.
- 2.

---

(Executants)

(To be executed by all the Members of the Consortium)

Notes:

- *The mode of execution of the Power of Attorney should be in accordance with the procedure, if any, laid down by the applicable law and the charter documents of the executant(s) and when it is so required, the same should be under common seal affixed in accordance with the required procedure.*
- *Also, wherever required, the Applicant should submit for verification the extract of the charter documents and documents such as a board or shareholders resolution/ power of attorney in favour of the person executing this Power of Attorney for the delegation of power hereunder on behalf of the Applicant.*
- *For a Power of Attorney executed and issued overseas, the document will also have to be legalised by the Indian Embassy and notarised in the jurisdiction where the Power of Attorney is being issued. However, the Power of Attorney provided by Applicants from countries that have signed the Hague Legislation Convention 1961 are not required to be legalised by the Indian Embassy if it carries a conforming Appostille certificate.*

**APPENDIX – IV**

**JOINT BIDDING AGREEMENT**

*(Refer Para 2.13.2)*

*(To be executed on Stamp paper of appropriate value)*

THIS JOINT BIDDING AGREEMENT is entered into on this the ..... day of ..... 20...

**AMONGST**

1. {..... Limited, a company incorporated under the Companies Act, 1956} and having its registered office at ...../ society registered under the Societies Registration Act, 1860 having its main office at \_\_\_\_\_/ \_\_\_\_\_a trust registered under the Indian Trusts Act, 1882 acting through \_\_\_\_\_, its trustee (hereinafter referred to as the “First Part” which expression shall, unless repugnant to the context include its successors and permitted assigns)

AND

2. {..... Limited, a company incorporated under the Companies Act, 1956} and having its registered office at ..... / society registered under the Societies Registration Act, 1860 having its main office at \_\_\_\_\_/ \_\_\_\_\_a trust registered under the Indian Trusts Act, 1882 acting through \_\_\_\_\_, its trustee (hereinafter referred to as the “Second Part” which expression shall, unless repugnant to the context include its successors and permitted assigns)

AND

3. {..... Limited, a company incorporated under the Companies Act, 1956 and having its registered office at ..... / society registered under the Societies Registration Act, 1860 having its main office at \_\_\_\_\_/ \_\_\_\_\_a trust registered under the Indian Trusts Act, 1882 acting through \_\_\_\_\_, its trustee (hereinafter referred to as the “Third Part” which expression shall, unless repugnant to the context include its successors and permitted assigns)}

AND

4. {..... Limited, a company incorporated under the Companies Act, 1956 and having its registered office at ..... / society registered under the Societies Registration Act, 1860 having its main office at \_\_\_\_\_/ \_\_\_\_\_a trust registered under the Indian Trusts Act, 1882 acting through \_\_\_\_\_, its trustee (hereinafter referred to as the “Fourth Part” which expression shall, unless repugnant to the context include its successors and permitted assigns)}

AND

5. {..... Limited, a company incorporated under the Companies Act, 1956 and having its registered office at ..... / society registered under the Societies Registration Act, 1860 having its main office at \_\_\_\_\_/ \_\_\_\_\_a trust registered under the Indian Trusts Act, 1882 acting through \_\_\_\_\_, its trustee (hereinafter referred to as the “Fifth Part” which expression shall, unless repugnant to the context include its successors and permitted assigns)}

The above mentioned parties of the FIRST, SECOND, {THIRD, FOURTH and FIFTH} PART are collectively referred to as the “Parties” and each is individually referred to as a “Party”

**WHEREAS,**

- A. [The DoHFW represented by \_\_\_\_\_ and having its principal offices at \_\_\_\_\_ (hereinafter referred to as the “Authority” which expression shall, unless repugnant to the context or meaning thereof, include its administrators, successors and assigns) has invited bids (the “Bids”) by its Advertisement for Selection of Bidder for Development of Medical College and Associated Hospital at Gajapati, dated ..... for selection of bidders for development and operation/ management of medical/ dental college and associated hospital Project (the “Project”) through public private partnership.
- B. The Parties are interested in jointly bidding for the Project as members of a Consortium and in accordance with the terms and conditions of the Advertisement and other bid documents in respect of the Project, and
- C. It is a necessary condition under the Advertisement that the members of the Consortium shall enter into a Joint Bidding Agreement and furnish a copy thereof with the Bid.

**NOW IT IS HEREBY AGREED as follows:**

### **1. Definitions and Interpretations**

In this Agreement, the capitalised terms shall, unless the context otherwise requires, have the meaning ascribed thereto under the Advertisement.

### **2. Consortium**

- 2.1 The Parties do hereby irrevocably constitute a consortium (the “Consortium”) for the purposes of jointly participating in the Bidding Process for the Project.
- 2.2 The Parties hereby undertake to participate in the Bidding Process only through this Consortium and not individually and/ or through any other consortium constituted for this Project, either directly or indirectly or through any of their Associates.

### **3. Covenants**

The Parties hereby undertake that in the event the Consortium is declared the selected Bidder and awarded the Project, it shall incorporate a special purpose vehicle (the “SPV”) eligible under extant provisions of the Medical Council of India to develop a Medical College for entering into a Concession Agreement with the Authority and for performing all its obligations as the Concessionaire in terms of the Concession Agreement for the Project.

### **4. Role of the Parties**

The Parties hereby undertake to perform the roles and responsibilities as described below:

- a. Party of the First Part shall be the Lead member of the Consortium and shall have the power of attorney from all Parties for conducting all business for and on behalf of the Consortium during the Bidding Process and until the Appointed Date under the Concession Agreement when all the obligations of the SPV shall become effective;
- b. The responsibilities/ obligations of the Parties of the SECOND, {THIRD, FOURTH and FIFTH} PART are as specified below:

Party of the SECOND Part  
Party of the THIRD Part

Party of the FOURTH Part  
Party of the FIFTH Part

## 5. Joint and Several Liabilities

The Parties do hereby undertake to be jointly and severally responsible for all obligations and liabilities relating to the Project and in accordance with the terms of the Advertisement and the Concession Agreement, till such time as the Financial Close for the Project is achieved under and in accordance with the Concession Agreement.

## 6. Shareholding in the SPV

6.1 The Parties agree that the proportion of shareholding among the Parties in the SPV shall be as follows:

First Party:  
Second Party:  
{Third Party:}  
{Fourth Party:}  
{Fifth Party:}

6.2 The Parties undertake that a minimum of 26% (twenty six per cent) of the subscribed and paid up equity share capital of the SPV shall, at all times till the tenth anniversary of the date of commercial operation of the Project, be held by the Parties of the First, {Second and Third} Part whose experience and net worth have been reckoned for the purposes of selection of Bidders for the Project in terms of the RFQ.

6.3 The Parties undertake that each of the Parties specified in Clause 6.2 above shall, at all times between the commercial operation date of the Project and the tenth anniversary thereof, hold subscribed and paid up equity share capital of SPV equivalent to at least 5% (five per cent) of the Total Project Cost.

6.4 The Parties undertake that they shall collectively hold at least 51% (fifty one per cent) of the subscribed and paid up equity share capital of the SPV at all times until the tenth anniversary of the commercial operation date of the Project./ (s). The Parties undertake that they shall comply with all equity lock-in requirements set forth in the Concession Agreement.

## 7. Representation of the Parties

Each Party represents to the other Parties as of the date of this Agreement that:

- a. Such Party is duly organised, validly existing and in good standing under the laws of its incorporation and has all requisite power and authority to enter into this Agreement;
- b. The execution, delivery and performance by such Party of this Agreement has been authorised by all necessary and appropriate corporate or governmental action and a copy of the extract of the charter documents and board resolution/ power of attorney in favour of the person executing this Agreement for the delegation of power and authority to execute this Agreement on behalf of the Consortium Member is annexed to this Agreement, and will not, to the best of its knowledge: -
  - (i) require any consent or approval not already obtained;
  - (ii) violate any Applicable Law presently in effect and having applicability to it;

- (iii) violate the memorandum and articles of association, by-laws or other applicable organisational documents thereof;
  - (iv) violate any clearance, permit, concession, grant, license or other governmental authorisation, approval, judgement, order or decree or any mortgage agreement, indenture or any other instrument to which such Party is a party or by which such Party or any of its properties or assets are bound or that is otherwise applicable to such Party; or
  - (v) create or impose any liens, mortgages, pledges, claims, security interests, charges or Encumbrances or obligations to create a lien, charge, pledge, security interest, encumbrances or mortgage in or on the property of such Party, except for encumbrances that would not, individually or in the aggregate, have a material adverse effect on the financial condition or prospects or business of such Party so as to prevent such Party from fulfilling its obligations under this Agreement;
- c. this Agreement is the legal and binding obligation of such Party, enforceable in accordance with its terms against it; and
- d. there is no litigation pending or, to the best of such Party's knowledge, threatened to which it or any of its Affiliates is a party that presently affects or which would have a material adverse effect on the financial condition or prospects or business of such Party in the fulfilment of its obligations under this Agreement.

## **8. Termination**

This Agreement shall be effective from the date hereof and shall continue in full force and effect until the Financial Close of the Project is achieved under and in accordance with the Concession Agreement, in case the Project is awarded to the Consortium. However, in case the Consortium is either not pre-qualified for the Project or does not get selected for award of the Project, the Agreement will stand terminated in case the Applicant is not pre-qualified or upon return of the Bid Security by the Authority to the Bidder, as the case may be.

## **9. Miscellaneous**

9.1 This Joint Bidding Agreement shall be governed by laws of {India}.

9.2 The Parties acknowledge and accept that this Agreement shall not be amended by the Parties without the prior written consent of the Authority.

IN WITNESS WHEREOF THE PARTIES ABOVE NAMED HAVE EXECUTED AND DELIVERED THIS AGREEMENT AS OF THE DATE FIRST ABOVE WRITTEN.

SIGNED, SEALED AND DELIVERED  
DELIVERED

SIGNED, SEALED AND

For and on behalf of  
LEAD MEMBER by:

SECOND PART

(Signature)  
(Name)  
(Designation)  
(Address)

(Signature)  
(Name)  
(Designation)  
(Address)

SIGNED, SEALED AND DELIVERED  
DELIVERED

For and on behalf of For and on behalf of

SIGNED, SEALED AND

THIRD PART

(Signature)

(Name)

(Designation)

(Address)

FOURTH PART

(Signature)

(Name)

(Designation)

(Address)

In the presence of:

1.

2.

**Notes:**

1. The mode of the execution of the Joint Bidding Agreement should be in accordance with the procedure, if any, laid down by the Applicable Law and the charter documents of the executants (s) and when it is so required, the same should be under common seal affixed in accordance with the required procedure.
2. Each Joint Bidding Agreement should attach a copy of the extract of the charter documents and documents such as resolution / power of attorney in favour of the person executing this Agreement for the delegation of power and authority to execute this Agreement on behalf of the Consortium Member.
3. For a Joint Bidding Agreement executed and issued overseas, the document shall be legalised by the Indian Embassy and notarized in the jurisdiction where the Power of Attorney has been executed.

**APPENDIX – V**

**GUIDELINES OF THE DEPARTMENT OF DISINVESTMENT**

*(Refer Clause 1.2.1)*

No. 6/4/2001-DD-II  
Government of India  
Department of Disinvestment

Block 14, CGO Complex  
New Delhi.  
Dated 13<sup>th</sup> July, 2001.

**OFFICE MEMORANDUM**

Sub: Guidelines for qualification of Bidders seeking to acquire stakes in Public Sector Enterprises through the process of disinvestment

Government has examined the issue of framing comprehensive and transparent guidelines defining the criteria for bidders interested in PSE-disinvestment so that the parties selected through competitive bidding could inspire public confidence. Earlier, criteria like net worth, experience etc. used to be prescribed. Based on experience and in consultation with concerned departments, Government has decided to prescribe the following additional criteria for the qualification/ disqualification of the parties seeking to acquire stakes in public sector enterprises through disinvestment:

- (a) In regard to matters other than the security and integrity of the country, any conviction by a Court of Law or indictment/ adverse order by a regulatory authority that casts a doubt on the ability of the bidder to manage the public sector unit when it is disinvested, or which relates to a grave offence would constitute disqualification. Grave offence is defined to be of such a nature that it outrages the moral sense of the community. The decision in regard to the nature of the offence would be taken on case to case basis after considering the facts of the case and relevant legal principles, by the Government of India.
- (b) In regard to matters relating to the security and integrity of the country, any charge-sheet by an agency of the Government/ conviction by a Court of Law for an offence committed by the bidding party or by any sister concern of the bidding party would result in disqualification. The decision in regard to the relationship between the sister concerns would be taken, based on the relevant facts and after examining whether the two concerns are substantially controlled by the same person/ persons.
- (c) In both (a) and (b), disqualification shall continue for a period that Government deems appropriate.

- (d) Any entity, which is disqualified from participating in the disinvestment process, would not be allowed to remain associated with it or get associated merely because it has preferred an appeal against the order based on which it has been disqualified. The mere pendency of appeal will have no effect on the disqualification.
- (e) The disqualification criteria would come into effect immediately and would apply to all bidders for various disinvestment transactions, which have not been completed as yet.
- (f) Before disqualifying a concern, a Show Cause Notice why it should not be disqualified would be issued to it and it would be given an opportunity to explain its position.
- (g) Henceforth, these criteria will be prescribed in the advertisements seeking Expression of Interest (EOI) from the interested parties. The interested parties would be required to provide the information on the above criteria, along with their Expressions of Interest (EOI). The bidders shall be required to provide with their EOI an undertaking to the effect that no investigation by a regulatory authority is pending against them. In case any investigation is pending against the concern or its sister concern or against its CEO or any of its Directors/ Managers/ employees, full details of such investigation including the name of the investigating agency, the charge/ offence for which the investigation has been launched, name and designation of persons against whom the investigation has been launched and other relevant information should be disclosed, to the satisfaction of the Government. For other criteria also, a similar undertaking shall be obtained along with EOI.

sd/-  
(A.K. Tewari)

Under Secretary to the Government of India



## APPENDIX – VI

### PROJECT BRIEF

#### 1. Project Background

##### 1.1. Gajapati District

The Gajapati district accounts for 1.38% population over 2.47% geographical area of the State. The district covers an area of 3850 sq km and lies between 180.6' to 190.39' North Latitude and 830.48' to 840.08' East Longitude. The Climatic condition in the Gajapati District varies between 16 degree to 40 degree Celsius and the normal rainfall received is 1403.30 mm.

The District is surrounded by four districts; Ganjam in the north-east, Kandhamal in the north, Rayagada in the west and Srikakulam district of Andhra Pradesh in the south. The total population of the district (2011 Census) is 577817 comprising total 282882 male populations and 294935 female populations.

Paralakhemundi is the district headquarter and also the largest town of Gajapati district. The district comprises of 7 Tahasils, 7 Blocks, 1,528 Villages and 129 Gram Panchayats.

The economic condition of Gajapati district is as old as the primitive tribals who make their mark in the inaccessible hill ranges for their sustenance. The district gains a large amount of its revenue through agriculture sector. There are few agro-processing and horticulture industries. The economy of the district is agrarian in nature. There is no large or medium scale industries present in the district. However, some activities of cottage industries like Hom work, Jaikhadi bag, Cane and bamboo work Ganjappa card and Pattachitra mukha, Broom work and Siali leaf plate making and Tibetan Woolen Carpet contribute to the economy of the District. There are about 50 number of small scale industries established in the year 2001-02 and the number has increased to 81 in 2002-03. Similarly there are about 576 cottage industries at present.

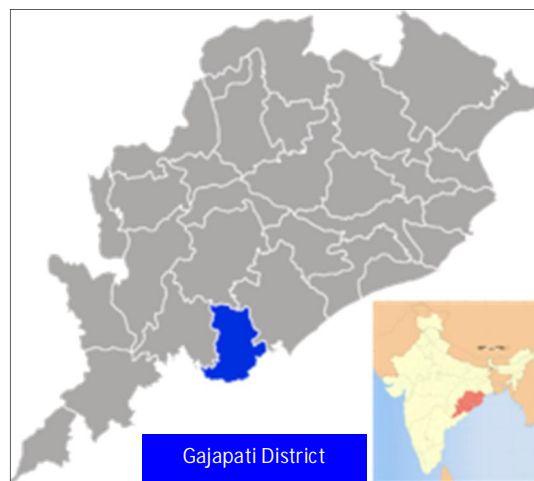


Table 1 – Administrative Breakup in Gajapati district <sup>9</sup> and Catchment Areas <sup>10</sup>						
Districts	Area (sq. km.)	Number of				
		Blocks	Sub Division	Tahasil	Gram Panchayat	Villages
Gajapati	3,850	7	1	7	129	1,528
Ganjam	8070	22	3	23	475	3229
Rayagada	7073	11	2	11	171	2667
Kandhamal	7654	15	2	12	153	2515
Srikakulam	5837	38	3	38	1101	1870

<sup>9</sup> Source: Government of Odisha

<sup>10</sup> Source: Government of Andhra Pradesh

<b>Total</b>	<b>32,484</b>	<b>93</b>	<b>11</b>	<b>91</b>	<b>2029</b>	<b>11,809</b>
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<b>Table 2 - Demographic and Literacy Indicators in Gajapati district<sup>11</sup> and catchment areas</b>					
Districts	Population Density	Population	Literacy Rate		
			Male	Female	Average
Gajapati	134	577,8117	64.38	43.18	53.49
Ganjam	430	3,529,031	80.99	61.13	71.09
Rayagada	118	967,911	61.04	39.19	49.76
Kandhamal	91	733,110	76.93	51.94	64.13
Srikakulam	463	2,703,114	71.61	52.08	61.74

## 2. Demographic Profile of Gajapati

As per 2011 census, the total population of Gajapati district is 5,77,817 of which 2,82,882 are male and 2,94,935 are female. This indicates a rise of 11.37 per cent in the population of Gajapati as compared to population in 2001. The initial provisional data suggest a density of 134 in 2011 compared to 120 in 2001. Total area under Gajapati district is approximately 3850 sq.km. Average literacy rate of Gajapati in 2011 is 53.49 compared to 41.26 of 2001.

<sup>1</sup> Demographic Attributes of Gajapati District		
Description	2011	2001
Actual Population	5,77,817	5,18,837
Male	2,82,882	2,55,423
Female	2,94,935	2,63,414
Population Growth	11.37%	14.10%
Area Sq. Km	4,325	4,325
Density/km <sup>2</sup>	134	120
Proportion to Odisha Population	1.38%	1.41%
Sex Ratio (Per 1000)	1043	1031
Child Sex Ratio (0-6 Age)	967	964
Average Literacy	53.49	41.26
Male Literacy	64.38	54.71
Female Literacy	43.18	28.42
Total Child Population (0-6 Age)	86,984	92,686
Male Population (0-6 Age)	44,212	47,189
Female Population (0-6 Age)	42,772	45,497
Literates	2,62,537	1,75,850
Male Literates	1,53,663	1,13,924
Female Literates	1,08,874	61,926
Child Proportion (0-6 Age)	15.05%	17.86%
Boys Proportion (0-6 Age)	15.63%	18.47%
Girls Proportion (0-6 Age)	14.50%	17.27%

Male and female literacy stood at 64.38 and 43.18 respectively. Total literate in Gajapati District is 2,62,537 of which male and female 1,53,663 and 1,08,874 respectively. As per 2011 census enumeration, there are total 486,984 children under age of 0-6 against 92,686 of 2001 census. Out of

<sup>11</sup> Source: Census India, 2001

a total of 86,984 male and female are 44,212 and 42,772 respectively. Child Sex Ratio as per census 2011 is 967 compared to 964 of census 2001. In 2011, Children under 0-6 formed 15.05 percent of Gajapati District compared to 17.86 percent of 2001. Gajapati District population constituted 1.38 percent of total Odisha population.

### **3. Objective**

- ▶ To improve availability and quality of health care facilities in the region through an effective balance of facilitation and regulation;
- ▶ To promote medical education infrastructure in Gajapati district.
- ▶ To promote overall development in health living standards of the people residing in the region.

### **4. Project Description**

The Department of Health & Family Welfare on behalf of Government of Odisha intends to develop a Medical College and Associated Hospital on a Public Private Partnership (PPP) mode. The key project components are as follows:

- (a) A 100 MBBS seat medical college
- (b) An associated hospital of 500 bedding capacity, with flexibility on phased development, in accordance with regulatory requirements.

The Developer may also set up a Nursing College offering B.Sc. Nursing and Paramedics / Technician training College. In addition, the selected private partner will be allowed to develop specialty hospital.

### **5. Government Support**

- (a) An upfront Capital Support (VGF) may be provided during the construction phase of the project.
- (b) 20 - 25 acres of land free of premium.

### **6. Key Responsibilities**

The roles and obligations of Govt. of Odisha and the Private Partner are enumerated below.

#### **6.1 Roles & Obligations of Department of Health & Family Welfare, Govt. of Orissa:**

Govt. of Odisha through DoHFW will provide the following to the Special Purpose Vehicle (SPV) termed as Project Company formed by selected bidder for implementation of the project:

- (a) Act as Project Owner which will sign the concession agreement with the selected developer;
- (b) Provide land on lease at no premium to be provided to the developer on lease basis
- (c) Provide Viability Gap Funding (VGF) through installments on reimbursement basis to create the immovable infrastructure.

- (d) Provide Public Health Center (PHC) and Urban Center for PSM as per MCI regulations;
- (e) Assist the hospital in getting empanelled as a Regional Referral Centre, for RSBY and other social health insurance schemes
- (f) Facilitate appropriate arrangements for issue of Essentiality Certificates;
- (g) Extend support for obtaining affiliation from the concerned University for commencement of the MBBS Course;

## **6.2 Directorate of Medical Education & Training (DMET), Government of Odisha**

The DoHFW through DMET would provide the following to the Special Purpose Vehicle (SPV) termed as Project Company formed by selected bidder for implementation of the project:

- (a) Facilitate issue of Essentiality Certificate and other required permissions to the college and hospital
- (b) Extend support for obtaining affiliation from the concerned University and MCI for commencement of the MBBS Course.
- (c) Provide Faculty Development Programmes for the faculty of the proposed medical college and provision for visiting faculty classes from the existing Government medical Colleges
- (d) Pre-approve certain Super Specialties that the Hospital may offer in due course in a phased manner

## **6.3 Role & Obligations of Private Partner (Selected Bidder)**

The Private Partner (selected bidder) would provide the following: -

- (a) Create the desired infrastructures for establishment of the Medical college and an Associated Hospital;
- (b) Make all necessary arrangements to get the permission of the Medical Council of India (MCI) / appropriate statutory authority by which necessary admission to the MBBS courses can be started;
- (c) Extend free treatment to the Below Poverty Line (BPL) categories of patients including no fee for consultancy and routine investigation.
- (d) Pay Ground Rent as per applicable rates.
- (e) Levy User Fees (i.e. Course Fees, Hospital charges) for non-exempt category students/patients etc.
- (f) Ensure full compliance to the norms and conditions of related regulatory authorities.
- (g) Co-operate with DoHFW, GoO to tackle any sort of health problem in emergency due to natural disaster and calamity at short notice and all other health related interventions.
- (h) Take the representative of Directorate of Medical Education and Training (DMET), Odisha and Western Odisha Development Council (WODC) as nominee(s) into the Managing Committee of the Medical College and Hospital to recommend various

measures for speedy and effective health care delivery for the underserved rural and tribal population of Western Odisha, for co-ordination between the Management and Government of Odisha and to help the proposed Institute for conducting various health camps.

## **7. Regulatory Mechanism**

Medical Council of India (MCI) is the statutory body for regulating standards of medical education in India. MCI gives accreditation to medical colleges, grants recognition of medical qualifications and medical practitioners, and monitors medical practice in India.

The regulation of admission, fixation of fee, prohibition of capitation fee, reservation in admission in the medical college will be governed by the "Orissa Professional Educational Institutions (Regulation of Admission and Fixation of Fee) Ordinance, 2007".

As per the provisions, the Institution will place the proposed fee structure before the Fee Structure Committee formed by the Government with all relevant documents and books of accounts for scrutiny well in advance of the commencement of the academic year. The Fee Structure Committee verifies whether the fee proposed by the institution is justified and it does not amount to profiteering or exploitative and approves the fee structure or determine some other fee which can be charged by the institutions.

The associated hospital to be set up along with the Medical college has to obtain no objection certificate from Department of Health & Family Welfare, Govt. of Orissa and subsequently to be registered with Directorate of Medical Education and Training (DMET), Orissa. The project milestones, rights, obligations of the Govt. and the concessionaire will be governed as per the provisions of the concession agreement.